July 27, 1994

TO: Senator Dole

FROM: Vickifich

RE: Speech to AEI

You are scheduled to speak to 100 to 200 people at the American Enterprise Institute on Thursday, July 28 at 11:45.

The audience will consist of academics, Congressional and Executive Branch staff, D.C. business leaders, and Washington reps of pharmaceutical and insurance companies.

They would like you to speak for about 20 minutes, outlining what you see happening in the next few weeks. Following there will be about 10 minutes for Q and A.

You are the only person to address the group, outside of AEI. Senator Moynihan was invited to speak, but declined.

Press coverage will be extensive and will include C-SPAN.

The Honorable Robert Dole July 8, 1994 Page 2

I am enclosing with this letter the Grabowski pamphlet and an earlier pamphlet by Hall on community rating.

I hope our invitation interests you; your speaking at our gathering would ensure its success and I would do everything I could to make it worthwhile for you.

With best wishes,

Christopher DeMuth

Christopher SeleluTL

Enclosures

American Enterprise Institute for Public Policy Research



Economic Challenges in Health Care Reform

Thursday, July 28, 1994 8:30 a.m.–2:00 p.m. Wohlstetter Conference Center, Twelfth Floor, AEI

This is the third in a series of AEI conferences featuring leading academics presenting new analyses of issues in the 1994 health care reform debates. Three studies will be presented and discussed. The first paper, by Michael Morrisey, examines the pricing issue of whether hospitals and doctors overcharge fully insured patients to pay for the uninsured. The second, by Henry Grabowski, analyzes the effects of price and supply controls on pharmaceutical innovation. The final paper, by Mark Hall, reviews the effects of implementing small market insurance reforms.

8:30 a.m. Registration, Coffee and Rolls

8:45 Welcome

CHRISTOPHER C. DEMUTH, AEI

ROBERT HELMS, AEI

9:00 Cost Shifting and Price Discrimination in Health Care Markets

MICHAEL A. MORRISEY, University of Alabama at Birmingham

Discussants: CARL J. SCHRAMM, Fortis Inc.

STEVE COLE, Research and Health Financing, Federation

of American Health Systems

Moderator: DIANA FURCHTGOTT-ROTH, AEI

10:00 The Consequences of Health Care Reform Proposals

for Pharmaceutical Innovation

HENRY G. GRABOWSKI, Duke University

Discussants: JUDITH L. WAGNER, Health Program, Office of

Technology Assessment, U.S. Congress

(over)

DAVID SHULKE, Office of Congressman (invited) Ron Wyden

Moderator: ROBERT HELMS, AEI

11:00 Coffee Break

11:15 What Can Health Insurance Market Reforms Accomplish?

MARK A. HALL, Wake Forest University

Discussants: Howard Cohen, Committee on Energy and Commerce

JOHN TROY, The Travelers, Inc.

Moderator: MARK PAULY, Wharton School, University of Pennsylvania

12:15 p.m. Luncheon

ECONOMIC CHALLENGES IN HEALTH CARE REFORM

Thursday, July 28, 1994

American Enterprise Institute for Public Policy Research

Wohlstetter Conference Center

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AMERICAN ENTERPRISE INSTITUTE

JULY 28, 1994

THROUGHOUT THE PAST YEAR AND A HALF, THE A.E.I. HAS PLAYED AN ACTIVE ROLE IN THE HEALTH CARE DEBATE, SO I'M PLEASED TO HAVE THE CHANCE TO MEET WITH YOU AGAIN AS WE APPROACH THE FINISH LINE.

LET ME CUT RIGHT TO THE CHASE. I KNOW THE QUESTION ON EVERYONE'S MIND IS WILL CONGRESS PASS HEALTH CARE REFORM LEGISLATION THIS YEAR? THE ANSWER IS I DON'T KNOW. AND NOBODY KNOWS. NOT BECAUSE WE HAVEN'T HAD PLENTY OF MEETINGS ON THIS SUBJECT. NOT BECAUSE THERE AREN'T GOOD IDEAS OUT THERE. BUT

BECAUSE THERE STILL ISN'T A BILL WITH ENOUGH VOTES TO PASS.

THE CLINTON BILL WAS FORMALLY
BURIED LAST WEEK. SO THAT'S OUT.

AND IF YOU THOUGHT NOTHING

COULD BE WORSE THAN THE CLINTON
BILL, ALONG CAME THE KENNEDY BILL,
WHICH WAS PASSED BY THE SENATE
LABOR COMMITTEE. LIKE THE CLINTON
BILL, IT HAS TOO MANY TAXES, TOO

MANY MANDATES, AND TOO MUCH
REGULATION. IT WAS A NON-STARTER
FROM THE WORD GO, AND NOT EVEN
SENATOR KENNEDY EVER HAD A
REALISTIC HOPE IT WOULD COME CLOSE
TO PASSING.

THEN THERE'S THE BILL PASSED

BY THE SENATE FINANCE COMMITTEE.

IT'S BEEN ALMOST A MONTH SINCE THE

BILL WAS PASSED OUT OF COMMITTEE,

AND IT'S STILL NOT DRAFTED. NO ONE
KNOWS EXACTLY WHAT'S IN IT OR
WHAT IT COSTS. AND THE AMERICAN
PEOPLE HAVEN'T EXACTLY BEEN
FLOODING CONGRESS WITH PHONE
CALLS IN SUPPORT OF THE BILL.

THE DOLE-PACKWOOD PLAN HAS

MORE SUPPORT THAN ANY BILL IN THE

SENATE-WITH MORE CO-SPONSORS TO

COME. OBVIOUSLY, I BELIEVE IT IS THE

BEST BILL UP THERE. AND IF THE SENATE COULD VOTE BY SECRET BALLOT, I BELIEVE IT WOULD BE OVERWHELMINGLY ADOPTED. BUT IT DOESN'T TAKE A POLITICAL SCIENCE PROFESSOR TO FIGURE OUT THAT A CONGRESS CONTROLLED BY THE **DEMOCRATS IS NOT GOING TO PASS** LEGISLATION AUTHORED BY THE SENATE REPUBLICAN LEADER.

SO THAT LEAVES THE "MYSTERY BILL"--WHICH IS BEING COBBLED TOGETHER AS WE SPEAK BEHIND **CLOSED DOORS BY HOUSE AND SENATE** DEMOCRAT LEADERS. MAYBE SOME OF YOU HAVE BEEN INVITED IN FOR BRIEFINGS OR HAVE BEEN ON THE RECEIVING END OF SOME LEAKS. IF SO, PLEASE RAISE YOU HAND AND FILL ME IN.

PROCESS IS ENDING AS IT BEGAN-IN
SECRET, AND WITHOUT BI-PARTISAN
COOPERATION.

AS YOU REMEMBER, THE CLINTON
PLAN WAS WRITTEN IN THE WHITE
HOUSE WAR ROOM. REPUBLICANS
OFFERED TO HELP, AND WE WERE
TURNED DOWN FLAT.

IT WASN'T UNTIL OCTOBER 27,
1993 THAT THE CLINTON
ADMINISTRATION FINALLY COMPLETED
THE DRAFTING PROCESS AND
TRANSMITTED THE BILL TO CONGRESS.

AND THE FIRST POLL OF THE

AMERICAN PEOPLE INDICATED THAT 64%

OF THE AMERICAN PEOPLE SUPPORTED

THE PLAN AND ONLY 30% OPPOSED IT.

THEN THE PRESIDENT, THE FIRST
LADY, AND THE ENTIRE ADMINISTRATION
FANNED OUT ACROSS AMERICAN IN
SUPPORT OF THE PLAN.

AND YOU KNOW WHAT HAPPENED.

THE MORE THE AMERICAN PEOPLE

LEARNED ABOUT THE PLAN, THE LESS

THEY LIKED IT. THEY DIDN'T LIKE THE

COMPLEXITY. THEY DIDN'T LIKE THE

MOUNTAIN OF BUREAUCRATS BETWEEN

THEM AND THEIR DOCTORS. THEY
DIDN'T LIKE THE PRICE CONTROLS. THEY
DIDN'T LIKE MANDATORY ALLIANCES.
AND THEY CERTAINLY DIDN'T LIKE THE
TAXES.

AND SHORTLY BEFORE THE PLAN
WAS SCRAPPED, SUPPORT FOR THE
CLINTON PLAN HAD DROPPED ALL THE
WAY TO JUST 37% AND WAS HEADING

SOUTH, WHILE OPPOSITION HAD CLIMBED TO 49%.

NOW, THE AMERICAN PEOPLE ARE HOLDING THEIR BREATH, WAITING TO SEE WHAT COMES OUT OF THIS NEW ROUND OF SECRET MEETINGS.

ANYWHERE CLOSE TO THE PRODUCT THE PRESIDENT TRIED TO SELL, THEN THE AMERICAN PEOPLE-THE REPUBLICANS IN

CONGRESS-AND SOME DEMOCRATS, AS WELL-WON'T BUY IT.

BUT I ALSO BELIEVE THAT IF THEY CHOOSE TO FIX THE PARTS OF OUR SYSTEM THAT TRULY NEED FIXING...AND IF THEY MAINTAIN THE QUALITY AND CHOICE AMERICANS HAVE COME TO EXPECT, THEN WE CAN STILL SEND A BILL TO THE PRESIDENT'S DESK THIS FALL.

IF THAT IS TO BE THE FINISH LINE,
HOWEVER, THEN WE HAVE TO TRAVEL
DOWN THE REMAINDER OF THE ROAD IN
A BI-PARTISAN BASIS. AND WE CAN'T
SPEND OUR TIME GETTING DETOURED
ONTO PATHS THAT ONLY LEAD TO
CONFRONTATION.

UNFORTUNATELY, WE'VE HAD A
LOT OF THOSE DETOURS DURING THIS
DEBATE. THE WHITE HOUSE DECIDED

FOR A WHILE THAT THIS WASN'T A
SEARCH FOR SOLUTIONS, IT WAS A
SEARCH FOR VILLAINS-AND THEY TOOK
OFF AFTER THE INSURANCE AND
PHARMACEUTICAL INDUSTRIES.

AND THEN WE WASTED SEVERAL
WEEKS DEBATING WHETHER OR NOT WE
HAD A HEALTH CARE CRISIS OR JUST A
SERIOUS PROBLEM. AND THE WHITE
HOUSE SUGGESTED THAT IF YOU DIDN'T

BELIEVE WE HAD A CRISIS, THEN YOU
COULDN'T PARTICIPATE IN THE DEBATE,
AND WEREN'T QUALIFIED TO HELP FIND A
SOLUTION.

THEN, THE WHITE HOUSE AND THE
DNC DECIDED THAT THIS ISN'T A DEBATE
ABOUT POLICIES, IT'S A DEBATE ABOUT
PERSONALITIES. IT'S BILL CLINTON VRS.
BOB DOLE. IT'S DEMOCRATS VRS.
REPUBLICANS. IT'S A DEBATE ABOUT

WHICH PARTY CARES MORE ABOUT THE "MIDDLE CLASS."

I NEVER HAVE LIKED THE TERM

MIDDLE CLASS. I THINK PRESIDENT

NIXON HAD IT RIGHT WHEN HE USED THE

TERM "SILENT MAJORITY."

THEY ARE THE MEN AND WOMEN

WHO WORK HARD, WHO PAY THEIR

TAXES, WHO HOPE FOR A BETTER

FUTURE FOR THEIR CHILDREN, AND WHO

SALUTE THE FLAG. THEY BELIEVE IN THE GREATNESS OF AMERICA-A GREATNESS WHICH THEY KNOW COMES NOT FROM THE GOVERNMENT, BUT FROM THE PEOPLE.

AND HERE'S WHAT I BELIEVE
THESE AMERICANS ARE LOOKING FOR IN
HEALTH CARE REFORM. AND, BY THE
WAY, THEY ARE THE SAME INGREDIENTS
THAT I BELIEVE MUST BE INCLUDED IF

ANY LEGISLATION IS TO RECEIVE SUBSTANTIAL BI-PARTISAN SUPPORT.

QUALITY: AMERICA IS THE MEDICAL MIRACLE WORKER OF THE **WORLD. THANKS TO ADVANCES IN** TECHNOLOGY, WE CAN SAVE THE LIVES OF THE SMALLEST NEW BORN, CAN MANUFACTURE JUST ABOUT EVERY **BODY PART, AND HAVE DEVELOPED** DRUGS THAT MAKE LIFE WORTH LIVING FOR MANY WHO PREVIOUSLY HAD NO HOPE. AND WHATEVER REFORM WE ADOPT, MUST NOT LESSEN THE QUALITY OF AMERICAN HEALTH CARE BY ONE DEGREE.

CHOICE: JUST AS AMERICANS
WANT TO MAINTAIN THE QUALITY OF
HEALTH CARE, THEY ALSO WANT TO
MAINTAIN THE FREEDOM TO CHOOSE

WHAT TYPE OF CARE BEST FITS THEIR NEEDS.

ANY PLAN THAT MANDATES A
"ONE SIZE FITS ALL" OR CLINTON-STYLE
UNIFORMITY IS A NON-STARTER.

TAXES/MANDATES: ANOTHER NONSTARTER IS ANY PLAN THAT CONTAINS
BIG, BIG, TAX INCREASES.

AND WHEN I SAY TAXES, I ALSO
MEAN MANDATES. BECAUSE A

MANDATE IS A TAX. AND BY MANDATING AMERICA'S EMPLOYERS TO PAY FOR HEALTH INSURANCE, THE COST OF LABOR GOES UP. THE EMPLOYER THEN HAS TWO CHOICES. RAISE THE PRICE OF YOUR PRODUCT, OR REDUCE YOUR PAYROLL. EITHER OF THESE OPTIONS IS BAD NEWS FOR MIDDLE-INCOME AMERICANS.

THE GOOD NEWS IS THAT THE

DOLE-PACKWOOD PLAN DOES NOT

IMPOSE A SINGLE TAX OR A SINGLE

MANDATE ON AMERICA'S EMPLOYERS...

NOT TODAY, NOT TOMORROW, NOT ANY

TIME IN THE FUTURE.

THERE ARE MANY AREAS OF
AGREEMENT BETWEEN ALL THE PLANS
THAT HAVE BEEN PROPOSED.PORTABILITY, PRE-EXISTING CONDITIONS,

AND OTHER INSURANCE MARKET REFORMS.

CONGRESS COULD AND SHOULD
HAVE PASSED THESE REFORMS A YEAR
AGO, AND IF WE CAN'T AGREE ON
ANYTHING ELSE WE SHOULD STILL PASS
THEM.

I CAN'T PREDICT PRECISELY WHAT WILL HAPPEN IN THE NEXT FEW WEEKS.

BUT I DO KNOW THAT SENATOR BYRD

MADE A VERY COMPELLING POINT ON THE SENATE FLOOR YESTERDAY.

SENATOR BYRD SAID, "NOTHING LESS THAN THE HEALTH, FINANCIAL SECURITY, AND THE VERY LIVES OF MILLIONS OF PEOPLE ARE BEING DEALT WITH WHEN WE START TO CONSIDER RADICAL CHANGES IN THE HEALTH CARE SYSTEM OF THIS NATION...WE HAD BETTER DO WHATEVER WE ARE GOING

TO DO WITH GREAT CARE...A BOTCHED JOB OF REFORM COULD BE DISASTROUS...SO I URGE EVERYONE ON ALL SIDES OF THIS DEBATE TO PIPE DOWN, SLOW DOWN, PAUSE, AND GET SERIOUS ABOUT THE MONUMENTAL TASK WHICH LIES AHEAD...THIS IS NO TIME FOR SLOPPY LEGISLATING." SO THAT'S WHERE WE ARE ON HEALTH CARE. AND I BELIEVE THE MOST

IMPORTANT THING FOR THE REPUBLICAN PARTY IN THE COMING WEEKS IS THAT WE REMAIN TRUE TO OUR PRINCIPLES. THE MISSION OF OUR PARTY IS NOT JUST TO CUT THE DEMOCRATS PROGRAMS IN HALF, OR MEET THEM SOMEWHERE IN THE MIDDLE. BUT THE MISSION OF OUR PARTY IS ALSO NOT TO CLOSE OUR EYES TO PEOPLE WHO NEED HELP. SO IF THE PRESIDENT AND THE

DEMOCRATS COME OUR WAY...IF THEY
WANT A MARKET-BASED APPROACH
THAT BUILDS ON THE BEST HEALTH
CARE SYSTEM IN THE WORLD, AND THAT
LEAVES PEOPLE IN CHARGE, THEN
REPUBLICANS WILL HELP.

BUT IF THEY WANT TO PASS A
BAD BILL, THEN THIS REPUBLICAN WILL
SAY THAT NO BILL IS BETTER, AND

WE'LL TAKE IT TO THE VOTERS THIS NOVEMBER.

THAT'S MY PREDICTION OF WHAT LIES AHEAD. BUT BEFORE I TAKE QUESTIONS, LET ME LEAVE YOU WITH THE WORDS OF WINSTON CHURCHILL. SOMEONE ASKED CHURCHILL WHAT QUALIFICATIONS WERE ESSENTIAL FOR A POLITICIAN. AND HE SAID, "THE ABILITY TO FORETELL WHAT WILL HAPPEN

TOMORROW, NEXT MONTH, AND NEXT
YEAR-AND THE ABILITY TO EXPLAIN
AFTERWARDS WHY IT DIDN'T HAPPEN."
THANK YOU.