TO: Senator Dole

FR: Kerry

RE: American Public Power Association

June 15, 1992

\*You will be speaking to approximately 1,300 delegates to the annual convention of the American Public Power Association.

\*A list of Kansans attending is attached.

\*Whit has reviewed and approved energy-related material.

\*You are the first speaker of the opening program, and will be followed by Secretary Watkins, and ABC reporter Brit Hume. JUN 10 '92 16:29 A.P.P.A. WASH DC

Wednesday, June 10, 1992

## 1992 Annual Conference

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	City of Larned	Lamed	KS
City Manager	OID OF THE STATE OF	Larned	KS
: CILV CICIA	Mulvane Municipal Light & Water	Mulvans	KS
	Board of Public Utilities	Kansas City	KS
		Kansas City	KS
City Manager	City of Garnett	Garnett	KS
		Garnett	KS
	Kansas City Board of Public Utilities City of Ashland	Kansas City	KS
		Ashland	KS
		Ashland	KS
General Manager	Kansas Municipal Energy Agency Kansas Municipal Energy Agency Board of Public Utilities	Mission	KS
		Mission	KS
1		Kansas City	KS
		Kansas City	KS
Superintendent	Mulvane Municipal Light & Water Dept.	Mulvane	KS
Executive Director  Manager, Rates & Regulations  City Manager  Council Womber	Kansas Municipal Utilities  Kansas City Board of Public Utilitie  City of Chanute  Chy of Land	Mulvane	KS
		McPherson	KS
		Kansas City	KS
		Chanute	KS
		Lames	N.S
		Larned	KS
	Board President  City Manager  General Manager  City Superintendent  General Manager  Board Member  Superintendent  Executive Director  Manager, Rates & Regulations  City Manager  Council Manager	City Clerk  Board President  City Manager  City of Garnett  Kansas City Board of Public Utilities  City Superintendent  City of Ashland  Kansas Municipal Energy Agency  Kansas Municipal Energy Agency  Kansas Municipal Energy Agency  Board Member  Board of Public Utilities  Mulvane Municipal Light & Water  Dept.  Executive Director  Manager, Rates & Regulations  City Manager  City Manager  City of Chanute  City of Chanute  City of Chanute	Board President  Board of Public Utilities  City of Garnett  City of Garnett  General Manager  City Superintendent  City of Ashland  Ceneral Manager  City of Ashland  Ceneral Manager  Kansas City Board of Public Utilities  Kansas City  Ashland  Ashland  Ashland  Mission  Kansas Municipal Energy Agency  Kansas Municipal Energy Agency  Kansas Municipal Energy Agency  Kansas City  Kansas City  Mulvane  Mulvane

KANSANS AttENDING CONTEREC

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February 11, 1992

The Honorable Bob Dole United States Senate SH-141 Hart Senate Office Building Washington, D.C. 20510-1601

Dear Senator Dole:

\$2,000

I invite you to address delegates to the American Public Power Association's 1992 Annual Conference on the morning of June 15 at the Sheraton Hotel in Washington, D.C.

Approximately 2,400 representatives of local public power systems from all over the United States are expected to attend this meeting.

As you know full well, this is a national election year. APPA's Annual Conference will give you an opportunity to lay out your views on energy, economic, and environmental issues in a national forum with ample opportunity for publicity through the Washington press corps.

You have deep personal knowledge of public power because of your representation of the State of Kansas, your contacts with Louis Stroup and other public power people in your state, and your exposure to public power issues in the Senate. I know that APPA members would greatly benefit from your discussion of public policy questions affecting electric utilities because of that knowledge and because of your experience with and insight into the political process. As Minority Leader in the Senate, your views have special weight and substance.

Many public power systems are small; 87 percent serve less than 10.000 customers. You have experience with the problems and the potential of smaller communities, and your views on how they address energy questions and how public policy should be shaped to take their needs into account would be most useful.

For these reasons, I believe it would be very appropriate for you to speak to APPA's 1992 Annual Conference. If there are questions about the meeting, please let me know. Meanwhile, I look forward to hearing that you can be with us on June 15.

Sincerely,

Nelson President

contact: Jeff Tarbert

BN: adh

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## MEMORANDUM

TO: SENATOR DOLE

FR: GREG SCHNACKE

DA: JUNE 11, 1992

RE: AMERICAN PUBLIC POWER SPEECH



ATTACHED IS A LIST OF KANSANS WHO WILL BE IN THE AUDIENCE FOR THE SPEECH. IN THE INTRODUCTION, I AM TOLD YOU WILL BE COMPLEMENTED ON YOUR AMENDMENT TO THE CLEAN AIR ACT THAT REQUIRES THE FEDERAL GOVERNMENT TO CONSIDER THE IMPACT OF PROPOSED REGULATIONS ON SMALL COMMUNITIES.

THE BIG ISSUE WITH APPA IS MANDATED TRANSMISSION ACCESS, I.E., MAKING SURE THAT IF THE NATIONAL ENERGY STRATEGY IS GOING TO ALLOW NEW ENTRANTS INTO POWER PRODUCTION (SO-CALLED INDEPENDENT POWER PRODUCERS - IPP'S) THEN THEY WANT TO MAKE SURE THEY HAVE ACCESS TO UTILITY TRANSMISSION LINES. THIS WAY KANSAS MUNICIPAL UTILITIES CAN HAVE ACCESS TO DIFFERENT POWER SOURCES IN WHAT THEY FEEL IS A COMPETITIVE WAY.

THE BIG UTILITIES ARE AGAINST OPEN-ENDED, MANDATED TRANSMISSION ACCESS BECAUSE IT IS A THREAT TO THEIR LOAD IF A SMALL IPP STARTS UP, FINANCED IN A HIGHLY LEVERAGED WAY, OFFERS CUT-RATE POWER RATES TO SAY, BOEING, AND TAKES SIGNIFICANT CHUNKS OF LOAD AWAY FROM THE LOCAL UTILITY COMPANY THUS MAKING IT DIFFICULT TO HOLD DOWN RATES TO THE CUSTOMERS THEY KEEP. IT IS ALSO FEARED THAT SOME IPP'S MAY START UP WITH THE INTENTION ONLY OF RAIDING MARKET SHARE FOR LOCAL UTILITIES AND THEN SELLING THEMSELVES BACK IN TO THE LOCAL UTILITY NETWORK AT A BIG PROFIT FOR THE IPP AND A HUGE DEBT FOR THE UTILITY, FURTHER INCREASING THE PRESSURE TO RAISE RATES FOR CUSTOMERS.

RESOLVING THE SITUATION WILL BE A MAJOR CONFERENCE ITEM.

SENATOR BOB DOLE

AMERICAN PUBLIC POWER

ASSOCIATION

JUNE 15, 1992

\*THANK YOU. IT'S A
PLEASURE TO BE HERE, AND TO
WELCOME YOU TO
WASHINGTON.

\*I'M ESPECIALLY GLAD TO SEE A FEW OF MY FRIENDS FROM KANSAS IN THE **AUDIENCE, INCLUDING LOUIS** STROUP, WITH KANSAS MUNICIPAL UTILITIES IN MCPHERSON...AND A FEW OTHERS FROM AROUND KANSAS WHO HAVE BEEN IN THE POWER BUSINESS FOR YEARS. \*AND I KNOW THAT YOUR

**EXECUTIVE DIRECTOR, LARRY** 

HOBART, WAS IN HUTHCINSON,
KANSAS, JUST TWO WEEKS AGO
TO SPEAK TO THE 63RD ANNUAL
CONFERENCE OF KANSAS
MUNICIPAL UTILITIES.

\*THERE ARE 123 PUBLIC

POWER SYSTEMS IN KANSAS,

AND I AM PROUD TO HAVE BEEN

ASSOCIATED WITH PUBLIC

POWER PRODUCERS AND THEIR

ISSUES THROUGHOUT MY
TENURE IN WASHINGTON.

THE HALLMARK OF THE PUBLIC
POWER PRODUCERS, AND HAS
LED THE WAY FOR GROWTH AND
ECONOMIC DEVELOPMENT IN
SMALL COMMUNITIES AND
RURAL AREAS THROUGHOUT

KANSAS AND THE UNITED STATES.

\*AS YOU MAY KNOW, THE SENATE WILL SOON TAKE **ACTION ON NATIONAL ENERGY** STRATEGY LEGISLATION--ALTHOUGH SOME WOULD SAY THAT THE BILLS GOING THROUGH CONGRESS AREN'T MUCH OF A STRATEGY.

\*THERE IS, HOWEVER, QUITE A BIT ON THE PLATE FOR THE **ELECTRIC UTILITY INDUSTRY AS** A WHOLE. I AM AWARE OF MANY OF YOUR ISSUES THAT YOU HAVE BEEN WORKING ON DURING THE ENERGY DEBATE. \*I KNOW SECRETARY WATKINS IS NEXT ON THE PROGRAM, AND I DON'T WANT

TO STEAL HIS THUNDER, SO LET ME JUST A FEW WORDS ABOUT THAT DEBATE.

\*WE WILL SOON BE
CONSIDERING HOUSE-PASSED
TAX PROVISIONS IN THE SENATE
FINANCE COMMITTEE RELATING
TO THE ENERGY BILL.

\*PROBABLY THE BIGGEST
ISSUE FOR THE PUBLIC POWER

INDUSTRY ARE PUBLIC UTILITY
HOLDING COMPANY ACT
AMENDMENTS--AMENDMENTS
THAT, IN THE VIEW OF SOME,
MAY FUNDAMENTALLY CHANGE
THE WAY THE UTILITY INDUSTRY
DOES BUSINESS.

\*AS ALL OF YOU KNOW, IN
1978, THE CONGRESS PASSED
THE PUBLIC UTILITY

REGULATORY POLICIES ACT
THAT STARTED THE INDUSTRY
DOWN A ROAD TOWARD
INCREASED COMPETITION AND
RESULTED IN THE EMERGENCE
OF COGENERATORS AND SMALL
POWER PRODUCERS.

\*IN THE CURRENT ENERGY
STRATEGY DEBATE,
PROPOSALS THAT WOULD

MANDATE THAT INDEPENDENT POWER PRODUCERS AND OTHER POWER PROVIDERS BE **GIVEN OPEN ACCESS TO** UTILITY-OWNED POWER TRANSMISSION FACILITIES HAVE **GIVEN RISE TO A SPIRITED AND FUNDAMENTAL DEBATE:** WHETHER THESE TYPES OF **CHANGES ARE INDEED** 

COMPETITIVE AND FAIR TO ALL. \*THE CURRENT SENATE AND HOUSE VERSIONS OF ENERGY **LEGISLATION ARE VERY** DIFFERENT IN THIS RESPECT. THE SENATE VERSION AMENDS P.U.C.H.A. WITHOUT MANDATED TRANSMISSION ACCESS; WHEREAS THE HOUSE VERSION CLARIFIES F.E.R.C.'S AUTHORITY TO ORDER TRANSMISSION

ACCESS. CLEARLY, THIS ISSUE

WILL BE A BIG ONE FOR THE

CONFERENCE.

\*OBVIOUSLY THERE IS GOING
TO BE SOME LEVEL OF
REGULATION THAT MUST
ADDRESS THE FUNDAMENTAL
FAIRNESS ISSUE. IT IS
IMPORTANT THAT WE TRACK

THIS ISSUE CLOSELY AND
CAREFULLY TO ENSURE THAT
SMALL PRODUCERS ARE NOT
OVERWHELMED IN A
DEREGULATED ENVIRONMENT.

\*THE CHANCES OF

CONGRESS PASSING ENERGY

LEGISLATION--AND, IN FACT, ANY

LEGISLATION--ARE LESSENED BY

.....

THE FACT THAT THIS IS AN ELECTION YEAR.

THAT'S A FACT THAT NO AMERICAN CAN ESCAPE IF THEIR TELEVISION IS ON. YOU **NEVER KNOW WHERE THE** CANDIDATES WILL TURN UP. **ROSS PEROT WAS ON THE TODAY SHOW FOR TWO HOURS** LAST WEEK...BILL CLINTON WAS ON CBS MORNING NEWS FOR
TWO HOURS THIS MORNING,
AND HE PLAYED THE
SAXOPHONE ON THE ARNSENIO
HALL SHOW A WHILE BACK.

IN THIS ATMOSPHERE, ABOUT
THE ONLY GUARANTEE YOU CAN
MAKE IS THAT DAN QUAYLE
WON'T BE GOING ON "MURPHY
BROWN" ANYTIME SOON.

\*NO MATTER WHO IS
ELECTED PRESIDENT, THE
NUMBER ONE PROBLEM THAT
WILL GOVERN EVERYTHING THEY
DO IS THE BUDGET DEFICIT.

\*IMAGINE ALL THE GREAT
THINGS WE COULD DO...ALL THE
WORTHWHILE PROGRAMS WE
COULD TRY FOR URBAN AND
RURAL AMERICA...IF WE HAD

THE MONEY TO PAY FOR THEM.

\*BY THE END OF THIS YEAR,

THE NATIONAL DEBT WILL

EXCEED \$4 TRILLION DOLLARS-
THAT'S RIGHT--\$4 TRILLION.

\*FOR THAT MUCH MONEY, WE
COULD BUY AN AVERAGE SIZE
IN-GROUND CONCRETE
SWIMMING POOL FOR EVERY
HOMEOWNER IN AMERICA...PAY

A 40-HOUR WEEK MINIMUM WAGE PAYCHECK TO EVERY PERSON IN THE WORLD...PAY A YEAR OF TUITION TO HARVARD **FOR EVERY PERSON UNDER 18** IN THE U.S....AND SEND EVERY PERSON IN THE COUNTRY OVER THE AGE OF 18 ON A TWO-WEEK CLUB MED VACATION...WE COULD DO ALL OF THOSE

THINGS--AND STILL HAVE \$3
TRILLION LEFT OVER.

\*FOR THE PAST FEW WEEKS,
ALL THE DISCUSSION IN
CONGRESS HAS BEEN ABOUT
THE BALANCED BUDGET
AMENDMENT.

\*THE VOTE ON BALANCED

BUDGET AMENDMENT WAS VERY

CLOSE. ONLY 9 VOTES SHORT

OF THE 2/3RDS NEEDED FOR APPROVAL.

\*THE AMENDMENT WOULD
HAVE BEEN APPROVED IF
TWELVE DEMOCRAT
COSPONSORS OF THE
BALANCED BUDGET BILL HAD
NOT VOTED AGAINST FINAL
PASSAGE.

\*IT'S REGRETTABLE THAT THE

DEMOCRAT LEADERSHIP WAGED
AN ALL-OUT ASSAULT ON A BILL
THAT AN OVERWHELMING
MAJORITY OF AMERICANS WANT
TO SEE MADE A PART OF THEIR
CONSTITUTION.

\*AN UNHOLY ALLIANCE OF
LABOR UNIONS AND THE
CHAMBER OF COMMERCE DID
THEIR PART TO DEFEAT THE

AMENDMENT. SPECIAL
INTEREST GROUPS BOMBARDED
OUR OFFICES WITH LETTERS
WARNING US THAT A BALANCED
BUDGET AMENDMENT MIGHT
ACTUALLY FORCE CONGRESS
TO CUT SPENDING.

\*IN FACT, THE ONLY PEOPLE I
DID NOT HEAR FROM IS THE
GROUP WHO IS GOING TO GET

STUCK WITH OUR 4 TRILLION

DOLLAR DEBT -- OUR CHILDREN

AND OUR GRANDCHILDREN.

\*WELL, I WOULD LIKE TO GIVE
THE 12 VOTE-SWITCHERS A
CHANCE TO RECONSIDER. I
THINK WE SHOULD HAVE A VOTE
IN THE SENATE ON THE
BALANCED BUDGET
AMENDMENT AND SEND IT BACK

TO THE HOUSE. WE SHOULDN'T
HAVE TO WAIT FOR A NEW
CONGRESS TO GET SERIOUS
ABOUT OUR NATION'S BUDGET
CRISIS.

\*IN CLOSING, I DO WANT TO
TAKE A MINUTE TO TALK ABOUT
SOMEONE ELSE WHO WILL BE
VISITING WASHINGTON THIS
WEEK...AND THAT'S BORIS

YELTSIN.

\*A LITTLE LATER IN THE
WEEK, PRESIDENT YELTSIN WILL
JOIN ME FOR A VISIT TO
KANSAS.

\*PRESIDENT YELTSIN'S VISIT
IS AN IMPORTANT ONE. HE
NEEDS TO SEE THE REAL
AMERICA, TO TRULY
UNDERSTAND WHAT MAKES

AMERICA THE GREAT NATION IT
IS; TO TRULY APPRECIATE WHY
FREEDOM AND FREE MARKETS
ARE THE ONLY WAY FOR HIS
NATION TO REBUILD FROM THE
RUINS OF 75 YEARS OF
COMMUNISM MIS-RULE.

\*YELTSIN WANTS AND NEEDS
OUR HELP. IT WILL COST SOME
MONEY. AND SOME WILL SAY --

WHY SHOULD WE HELP? WHY
SHOULD WE SPEND MONEY TO
HELP RUSSIANS WHEN SO MANY
AMERICANS ARE IN NEED?

\*WELL, I DON'T SEE THIS AS A
GIVE-AWAY TO HELP SOME
FACELESS FOREIGNERS. I SEE
IT AS AN INVESTMENT IN
AMERICA'S OWN FUTURE.

\*IF DEMOCRACY FAILS IN THE FORMER SOVIET UNION, WHO KNOWS WHAT WILL HAPPEN? WHO KNOWS WHO WILL TAKE OVER THE RUSSIAN STATE, THE RUSSIAN MILITARY, THE RUSSIAN NUCLEAR AND MISSILE ARSENAL? WHO KNOWS WHOSE FINGER WILL BE ON THE **NUCLEAR BUTTON?** 

\*IF FREE MARKETS DIE ABORNING, IT WILL NOT ONLY BE THE RUSSIAN PEOPLE WHO SUFFER. AMERICA, TOO, WILL LOSE A VAST NEW MARKET FOR **OUR PRODUCTS -- ONE WHICH ALREADY HAS A TREMENDOUS** IMPACT ON THE HEALTH OF THE KANSAS FARM ECONOMY. WE

WILL LOSE A VAST NEW ARENA FOR LUCRATIVE INVESTMENT. \*THROWING MONEY AT THE **RUSSIANS WILL NOT SOLVE ANY** OF THEIR PROBLEMS. BUT WELL THOUGHT OUT, WELL FOCUSED, AND SENSIBLE PROGRAMS OF CREDITS, CREDIT GUARANTEES, TECHNICAL ASSISTANCE AND FACILITATING PRIVATE SECTOR

INVESTMENT AND TRADE CAN
MAKE A REAL DIFFERENCE.

\*IT SEEMS TO ME THAT, IF WE
TURN OUR BACKS ON THE
RUSSIAN PEOPLE NOW, IT WILL
BE THE AMERICAN PEOPLE,
TOO, WHO WILL PAY THE PRICE
IN THE LONG RUN.

\*THANK YOU VERY MUCH FOR INVITING ME HERE TODAY, AND

## THANK YOU FOR THE SERVICES YOU PROVIDE TO RURAL AMERICANS.