#### FEBRUARY 28, 1990

TO:

SENATOR DOLE CAROLYN SEELY

FROM:

SUBJECT: SPEECH TO COALITION AGAINST REGRESSIVE TAXATION

On Thursday, March 1, 1990, you are scheduled to speak to a Coalition Against Regressive Taxation breakfast. Bob Lighthizer will introduce you; he calls this event a "chip shot". You have been asked to speak for about 20 minutes on the agenda, budget and taxes and to allow some time for Q & A.

This group is composed of Washington representatives who oppose excise tax increases, notably the truckers, AAA (gasoline taxes), the tobacco industry and beer and alcohol sellers. The transportation industry (ticket taxes) and representatives interested in other, less controversial excise provisions may also attend. Although this group is dedicated to opposing <u>all</u> excise tax increases, Bob says they would privately accept <u>a</u> gasoline tax increase dedicated to infrastructure repair, particularly if existing trust fund revenues were also spent.

The President's budget includes an extension of the telephone excise tax and increases in the excise taxes on air passengers, air freight, and noncommercial aviation gasoline and jet fuel. It also includes fees or fee increases on shipping, securities market transactions and filings, CFTC transactions, FEMA users, and IRS rulings. Finally, it moves the occupational tax from liquor retailers to wholesalers and manufacturers.

You have addressed this group before as have most Finance Committee and Ways & Means Committee members, as well as members of the leadership. Congressman Gephardt is next on the agenda.

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January 29, 1990

то:	Senator	Dole	9				
FROM:	Betty						
RE:	Request	for	speech	to	CART	March	1

Bob Lighthizer called to ask if you would speak at a meeting of CART (Coalition Against Regressive Taxation) on Thursday, March 1, at the American Trucking Association (near Hill). It could be a breakfast speech -- honorarium \$2,000.

Do you want to do this?? Yes \_\_\_\_ No \_\_\_\_ (your scheduled is presently free that morning)

Contact: Bob Lighthizer 371-7000

#### MARCH 1, 1990

## TALKING POINTS COALITION AGAINST REGRESSIVE TAXATION

O GOOD MORNING. IT IS A PLEASURE TO SEE ALL OF

YOU AGAIN.

#### THE BUDGET PROCESS

JUST OVER A MONTH AGO, THE PRESIDENT  $\mathbf{O}$ SUBMITTED A BUDGET TO CONGRESS WHICH MEETS THE 1991 GRAMM-RUDMAN-HOLLINGS DEFICIT TARGET OF \$64 BILLION. IT IS NOT A BOLD PLAN. IT RELIES ON OPTIMISTIC ECONOMIC ASSUMPTIONS; IT **IGNORES AS MUCH AS \$40 BILLION IN WORKING** CAPITAL NEEDED TO ADMINISTER THE S&L BAILOUT. AND IT INCLUDES THE USUAL EXPEDIENTS, SUCH AS ANOTHER PAYROLL TAX SPEED-UP, TO RAISE REVENUE.

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- AS YOU KNOW, LAST YEAR WE BASICALLY TOOK A
  WALK ON THE DEFICIT ALTHOUGH WE HAD AN
  OPPORTUNITY, GIVEN THE ELECTION MANDATE, TO
  ENACT SOME TOUGH PROGRAMS LIKE THE FLEXIBLE
  FREEZE.
- INSTEAD WE SPENT 10 MONTHS AND DEVOTED OVER
  60% OF OUR ROLL CALL VOTES IN THE SENATE TO
  REDUCE THE DEFICIT BY ONLY \$16 BILLION -- AND WE
  NEEDED FOUR MONTHS OF SEQUESTER TO DO EVEN
  THAT. THIS YEAR WE NEED \$36 BILLION -- MORE
  THAN TWICE AS MUCH -- EVEN USING OMB'S
  ASSUMPTIONS.

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#### O SO YOU CAN SEE WHY THE PROCESS IS SO

FRUSTRATING AND WHY THE BUDGET COMMITTEE

PREFERS TO FOCUS ON REFORMING

GRAMM-RUDMAN -- AGAIN! IN FACT, THE COMMITTEE

WILL NOT EVEN BEGIN WORK ON A 1991 BUDGET

RESOLUTION UNTIL AFTER THE MARCH RECESS, ONE

WEEK BEFORE ITS APRIL 1 DEADLINE.

- O SOCIAL SECURITY
- O NEVERTHELESS, SOME BUDGET REFORM IS LIKELY

TO PASS THE SENATE THIS YEAR.

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SENATOR MOYNIHAN HIT UPON A SLOW NEWS DAY
 WITH HIS PROPOSAL TO TO ELIMINATE THE SOCIAL
 SECURITY TRUST FUND SURPLUS BY CUTTING
 PAYROLL TAXES. PREDICTABLY, OTHER DEMOCRATS,
 LIKE SENATOR HOLLINGS, IMMEDIATELY BEGAN
 CALLING FOR TAX INCREASES TO PAY FOR THESE
 CUTS, THEREBY EXPOSING THE REAL DANGER TO
 THE ECONOMY OF THE MOYNIHAN PLAN.

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THE PRESIDENT HAS RESPONDED BY PROPOSING 0 ANNUAL REDUCTIONS IN THE NATIONAL DEBT, --SORT OF "FORCED INTEGRITY" -- TO END OUR RELIANCE ON SOCIAL SECURITY FOR CURRENT GOVERNMENT OPERATIONS. BUT ALTHOUGH THE LAST TIME I LOOKED SENATOR MOYNIHAN ONLY HAD ONE VOTE -- HIS OWN -- THIS DEBATE IS LIKELY TO AT LEAST SLOW DOWN ENACTMENT OF CAPITAL GAINS RELIEF.

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#### O HOWEVER, THE ISSUE OF THE ROLE OF SOCIAL

SECURITY IN THE BUDGET PROCESS IS SQUARELY BEFORE US. AND OTHER SENATORS, LIKE SENATOR HEINZ, ARE RENEWING THEIR CALLS TO REMOVE THE TRUST FUND BALANCE FROM THE DEFICIT

CALCULATIONS.

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#### CAPITAL GAINS

THE PRESIDENT'S BUDGET CONTAINS A REVISED  $\bigcirc$ CAPITAL GAINS RATE REDUCTION PROPOSAL MODELED ON THE PACKWOOD-ROTH PROPOSAL INTRODUCED IN THE SENATE LAST YEAR. UNDER THE PRESIDENT'S PROPOSAL, A 10% INCOME EXCLUSION WOULD BE EARNED IN EACH OF THE FIRST THREE YEARS THAT A CAPITAL ASSET IS HELD. IN ADDITION, THE PROPOSAL HAS BEEN BROADENED TO INCLUDE ALL CAPITAL ASSETS HELD BY INDIVIDUALS, WITH THE EXCEPTION OF COLLECTIBLES.

FINALLY, PRESIDENT BUSH HAS INDICATED THAT HE 0 IS WILLING TO WORK WITH MEMBERS OF CONGRESS, WHO MAY WANT TO ADD CORPORATIONS OR INDEXING, TO ENACT A PROGRAM THAT WILL ENCOURAGE LONG-TERM INVESTMENT IN AMERICA. IT IS THIS COMBINATION OF COMMITMENT AND 0 WILLINGNESS TO COMPROMISE WHICH ENSURES THAT PRESIDENT BUSH WILL ULTIMATELY PREVAIL AND THAT CAPITAL GAINS RELIEF WILL PASS THE CONGRESS THIS YEAR.

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#### SAVINGS INCENTIVES

AS AN ADJUNCT TO CAPITAL GAINS RELIEF, THE
 PRESIDENT'S BUDGET ADAPTS ANOTHER PROVISION
 FROM THE PACKWOOD-ROTH PACKAGE -- TAX-FREE
 SAVINGS ACCOUNTS. UNDER THIS PLAN, FIRST TRIED
 IN POST-WAR JAPAN, ALL INCOME EARNED ON
 FUNDS INVESTED IN A FAMILY SAVINGS ACCOUNT
 WOULD BE TAX-FREE IF THE FUNDS ARE NOT
 WITHDRAWN FOR AT LEAST SEVEN YEARS. LIKE THE

ROTH IRA PLUS, THESE ACCOUNTS WILL ENCOURAGE LONG-TERM SAVINGS BY LOW AND MIDDLE INCOME TAXPAYERS AND PROVIDE CAPITAL FOR AMERICAN BUSINESS INVESTMENT AND ECONOMIC GROWTH. THE OBVIOUS NEED TO INCREASE OUR POOR  $\bigcirc$ NATIONAL SAVINGS RATE SHOULD PRODUCE SOME FORM OF SAVINGS INCENTIVE LEGISLATION, WHETHER AN IRA EXPANSION OR A NEW ACCOUNT, THIS YEAR.

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FINALLY, AS A LONG TERM PROJECT, SECRETARY 0 BRADY IS COMMITTED TO ENDING THE BIAS IN OUR TAX LAWS TOWARD DEBT FINANCING BY ENHANCING THE INCENTIVES FOR EQUITY INVESTMENT. THE FIRST OF THESE PROPOSALS SHOULD BE MADE PUBLIC THIS SPRING. LIKE CAPITAL GAINS, THIS DEBATE WILL CALL ATTENTION TO THE EXCESSIVE COST OF CAPITAL WHICH IS HAMPERING AMERICAN BUSINESS.

#### EXCISE TAXES

AS YOU KNOW, THE PRESIDENT'S BUDGET PROPOSAL 0 EXTENDS THE EXISTING TELEPHONE EXCISE TAX AND RAISES EXCISE TAXES ON AIRLINE PASSENGERS, AIR FREIGHT AND NONCOMMERCIAL FUELS TO COVER FAA PROGRAM COSTS. HOWEVER, THE PRESIDENT HAS MADE IT CLEAR THAT HE CONSIDERS EXCISE TAX **INCREASES -- EVEN A GAS TAX INCREASE DEDICATED** TO RESTORE OUR CRUMBLING INFRASTRUCTURE --TO BE "DUCKS" WHICH WOULD VIOLATE HIS NO TAX PLEDGE.

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### O SO ALTHOUGH THERE HAVE BEEN CALLS FOR

INCREASES IN SO-CALLED "SIN TAXES" ON ALCOHOL

AND CIGARETTES TO FUND A VARIETY OF SPENDING

PROGRAMS, SUCH AS THE WAR ON DRUGS, THE

PRESIDENT SHOWS NO SIGN OF RELENTING ON THIS

ISSUE.

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#### CLEAN AIR

- IN THE MEANTIME, PRESIDENT BUSH HAS MADE
  GOOD ON HIS CAMPAIGN PROMISE TO BECOME THE
  ENVIRONMENTAL PRESIDENT BY PROPOSING A \$19
  BILLION REVISION TO OUR CLEAN AIR LEGISLATION -- ITS FIRST MAJOR REVISION IN 12 YEARS.
- HOWEVER, THE COST OF THE CLEAN AIR
  LEGISLATION NOW PENDING ON THE SENATE FLOOR
  IS STAGGERING -- \$42 TO \$100 BILLION -- TO BE PAID

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BY AMERICAN BUSINESS. THIS DEBATE IS NOT PARTISAN SO MUCH AS REGIONAL. CITIZENS OF MY STATE OF KANSAS DO NOT WANT TO PAY THE ENTIRE BILL FOR CLEANING UP THE AIR IN NEW ENGLAND. CONCLUSION BECAUSE THIS IS AN ELECTION YEAR, BI-PARTISAN COOPERATION WILL BECOME MORE AND MORE DIFFICULT. HOWEVER, I BELIEVE THAT WE WILL FINALLY AGREE ON CLEAN AIR, ON CHILD CARE, ON

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# CAMPAIGN FINANCE REFORM AND ON A CRIME PACKAGE, AS WELL AS ON SOME FORM OF CAPITAL GAINS RELIEF. HOWEVER, AS ALWAYS, THE SERIOUS DEBATE ON THE BUDGET AND THE BUDGET PROCESS WILL CONTINUE TO DOMINATE OUR AGENDA UNTIL BOTH CONGRESS AND THE PRESIDENT FACE UP TO THE TOUGH CHOICES.

O THANK YOU.