

# **ABOUT THIS FOLDER**

This folder is one of four folders that contain various drafts of the Americans with Disabilities Act. Given the volume of duplicate content, this folder has been digitized as follows:

- Any non-draft document or any draft with original added content (notations, highlighting, etc.) has been digitized in its entirety.
- Any draft with no original added content has had only the front page scanned and is noted as such.

Please feel free to contact us with any questions you might have: dolearchives@ku.edu 101st CONGRESS 1st Session

To establish a clear and comprehensive prohibition of discrimination on the basis of disability.

S. 933

### IN THE SENATE OF THE UNITED STATES

#### MAY 9 (legislative day, JANUARY 3), 1989

Mr. HARKIN (for himself, Mr. KENNEDY, Mr. DURENBERGER, Mr. SIMON, Mr. JEFFORDS, Mr. CRANSTON, Mr. MCCAIN, Mr. MITCHELL, Mr. CHAFEE, Mr. LEAHY, Mr. STEVENS, Mr. INOUYE, Mr. COHEN, Mr. GORE, Mr. PACK-WOOD, Mr. RIEGLE, Mr. GRAHAM, Mr. PELL, Mr. DODD, Mr. ADAMS, Ms. MIKULSKI, Mr. METZENBAUM, Mr. MATSUNAGA, Mr. WIRTH, Mr. BINGA-MAN, Mr. CONRAD, Mr. BURDICK, Mr. LEVIN, Mr. LIEBERMAN, Mr. MOYNI-HAN, Mr. KERRY, Mr. SARBANES, Mr. BOSCHWITZ, and Mr. HEINZ) introduced the following bill; which was read twice and referred to the Committee on Labor and Human Resources

## A BILL

To establish a clear and comprehensive prohibition of discrimination on the basis of disability.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- **3** SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

4 (a) SHORT TITLE.—This Act may be cited as the
5 "Americans with Disabilities Act of 1989".

6 (b) TABLE OF CONTENTS.—The table of contents is as7 follows:

This document is held by the Dole Archives, but it has not been scanned in its entirety. If you would Page 2 of 84 like more information, please contact us at dolearchives@ku.edu.

Π

X

101st CONGRESS 1st Session

To establish a clear and comprehensive prohibition of discrimination on the basis of disability.

S.933

#### IN THE SENATE OF THE UNITED STATES

MAY 9 (legislative day, JANUARY 3), 1989

Mr. HARKIN (for himself, Mr. KENNEDY, Mr. DURENBERGER, Mr. SIMON, Mr. JEFFORDS, Mr. CRANSTON, Mr. MCCAIN, Mr. MITCHELL, Mr. CHAFEE, Mr. LEAHY, Mr. STEVENS, Mr. INOUYE, Mr. COHEN, Mr. GORE, Mr. PACK-WOOD, Mr. RIEGLE, Mr. GRAHAM, Mr. PELL, Mr. DODD, Mr. ADAMS, Ms. MIKULSKI, Mr. METZENBAUM, Mr. MATSUNAGA, Mr. WIRTH, Mr. BINGA-MAN, Mr. CONRAD, Mr. BURDICK, Mr. LEVIN, Mr. LIEBERMAN, Mr. MOYNI-HAN, Mr. KERRY, Mr. SARBANES, Mr. BOSCHWITZ, and Mr. HEINZ) introduced the following bill; which was read twice and referred to the Committee on Labor and Human Resources



This document is held by the Dole Archives, but it has not been scanned in its entirety. If you would like more information, please contact us at dolearchives@ku.edu.

П

101st CONGRESS 1st Session

To establish a clear and comprehensive prohibition of discrimination on the basis of disability.

S. 933

### IN THE SENATE OF THE UNITED STATES

#### MAY 9 (legislative day, JANUARY 3), 1989

Mr. HARKIN (for himself, Mr. KENNEDY, Mr. DURENBERGER, Mr. SIMON, Mr. JEFFORDS, Mr. CRANSTON, Mr. MCCAIN, Mr. MITCHELL, Mr. CHAFEE, Mr. LEAHY, Mr. STEVENS, Mr. INOUYE, Mr. COHEN, Mr. GORE, Mr. PACK-WOOD, Mr. RIEGLE, Mr. GRAHAM, Mr. PELL, Mr. DODD, Mr. ADAMS, Ms. MIKULSKI, Mr. METZENBAUM, Mr. MATSUNAGA, Mr. WIRTH, Mr. BINGA-MAN, Mr. CONRAD, Mr. BURDICK, Mr. LEVIN, Mr. LIEBERMAN, Mr. MOYNI-HAN, Mr. KERRY, Mr. SARBANES, Mr. BOSCHWITZ, and Mr. HEINZ) introduced the following bill; which was read twice and referred to the Committee on Labor and Human Resources

## A BILL

To establish a clear and comprehensive prohibition of discrimination on the basis of disability.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- **3** SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) SHORT TITLE.—This Act may be cited as the 5 "Americans with Disabilities Act of 1989".
- 6 (b) TABLE OF CONTENTS.—The table of contents is as7 follows:

This document is held by the Dole Archives, but it has not been scanned in its entirety. If you would like more information, please contact us at <u>dolearchives@ku.edu</u>.

231011.245

S.L.C.

AMENDMENT NO.

Calendar No.

Purpose: To exclude an employee or applicant who is a current user of illegal drugs from the definition of "qualified individual with a disability".

IN THE SENATE OF THE UNITED STATES-101st Cong., 1st Sess.

#### S.933

To establish a clear and comprehensive prohibition of discrimination on the basis of disability.

Referred to the Committee on \_\_\_\_\_\_\_ and ordered to be printed

Ordered to lie on the table and to be printed

AMENDMENT intended to be proposed by Mr.

Viz:

On page 50, strike line 21 and all that follows through
 page 51, line 21.

3 On page 51, line 22, strike "(d)" and insert "(c)".

4 On page 52, between lines 9 and 10, insert the follow-5 ing new section:

6 SEC. 104. ILLEGAL DRUGS AND ALCOHOL.

7 (a) QUALIFIED INDIVIDUAL WITH A DISABILITY.—For 8 purposes of this title, the term "qualifed individual with a

S.L.C.

disability'' shall not include any employee or applicant
 who is a current user of illegal drugs.

2

3 (b) AUTHORITY OF COVERED ENTITY.—A covered 4 entity—

5 (1) may prohibit the use of alcohol or illegal
6 drugs at the workplace by all employees;

7 (2) may require that employees shall not be
8 under the influence of alcohol or illegal drugs at the
9 workplace;

(3) may require that employees behave in conformance with the requirements established under the
Drug-Free Workplace of 1988 (41 U.S.C. 701 et
seq.) and that transportation employees meet requirements established by the Secretary of Transportation
with respect to drugs and alcohol; and

(4) may hold an employee who is a drug user or
alcoholic to the same qualification standards for employment or job performance and behavior that such
entity holds other employees, even if any unsatisfactory performance or behavior is related to the drug
use or alcoholism of such employee.

22 (c) Drug Testing.—

(1) IN GENERAL.—For purposes of this title, a
test to determine the use of illegal drugs shall not be
considered a medical examination.

3

231011.245

(2) CONSTRUCTION .- Nothing in this title shall 1 2 be construed to encourage, prohibit, or authorize the conduction drug testing of job applicants or employ-3 4 ees or making employment decisions based on such 5 test results. On page 52, line 10, strike "104" and insert "105". 6 On page 52, line 17, strike "105" and insert "106". 7 On page 52, line 22, strike "106" and insert "107". 8 9 On page 53, line 4, strike "105" and insert "106". On page 53, line 6, strike "107" and insert "108". 10 On page 93, line 20, strike "106" and insert "107". 11

231011.253

S.L.C.

AMENDMENT NO.

Calendar No. \_

Purpose: To provide a plan to provide entities with technical assistance.

IN THE SENATE OF THE UNITED STATES-101st Cong., 1st Sess.

#### S.933

To establish a clear and comprehensive prohibition of discrimination on the basis of disability.

Referred to the Committee on \_\_\_\_\_\_\_ and ordered to be printed

Ordered to lie on the table and to be printed AMENDMENT intended to be proposed by Mr. DOLE Viz:

1 On page 95, strike lines 4 through 14 and insert the 2 following new subsections:

3 (a) PLAN FOR ASSISTANCE.—Not later than 180 days 4 after the date of enactment of this Act, the Attorney Gener-5 al, in consultation with the Chairman of the Equal Employ-6 ment Opportunity Commission, the Secretary of Transpor-7 tation, the Chairperson of the Architectural and Transpor-8 tation Barriers Compliance Board, and the Chairman of 9 Federal Communications Commission, shall develop a 10 plan to assist entities covered under this Act to understand 11 the responsibility of such entities under this Act.

This document is held by the Dole Archives, but it has not been scanned in its entirety. If you would like more information, please contact us at <u>dolearchives@ku.edu</u>. Page 8 of 84

101st CONGRESS 1st Session

、御御田町の

11-8-11

14

Correction of

ちちちちち いちない ちちちちちち

## AN ACT

S.933

This document is from the collections at the Dole Archives, University of Kansas

http://dolearchives.ku.edu

, Copy

To establish a clear and comprehensive prohibition of discrimination on the basis of disability.

Be it enacted by the Senate and House of Representa-

2 tives of the United States of America in Congress assembled,

**3** SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

4 (a) SHORT TITLE.—This Act may be cited as the 5 "Americans with Disabilities Act of 1989".

6 (b) TABLE OF CONTENTS.—The table of contents is as

7 follows:

1

Sec. 1. Short title; table of contents. Sec. 2. Findings and purposes. Sec. 3. Definitions.

This document is held by the Dole Archives, but it has not been scanned in its entirety. If you would like more information, please contact us at <u>dolearchives@ku.edu</u>. Page 9 of 84

231011.259

S.L.C.

AMENDMENT NO.

Calendar No.

Purpose: To provide a plan to provide entities with technical assistance.

IN THE SENATE OF THE UNITED STATES-101st Cong., 1st Sess.

#### S.933

To establish a clear and comprehensive prohibition of discrimination on the basis of disability.

Referred to the Committee on \_\_\_\_\_\_\_ and ordered to be printed

Ordered to lie on the table and to be printed

AMENDMENT intended to be proposed by Mr. DOLE

Viz:

1 On page 95, strike lines 4 through 14 and insert the 2 following new subsections:

3 (a) PLAN FOR ASSISTANCE.—

4 (1) IN GENERAL.—Not later than 180 days after 5 the date of enactment of this Act, the Attorney General, in consultation with the Chairman of the Equal 6 Employment Opportunity Commission, the Secretary 7 of Transportation, the Chairperson of the Architec-8 tural and Transportation Barriers Compliance Board, 9 and the Chairman of Federal Communications Com-10 mission, shall develop a plan to assist entities cov-11

1

2

3

4

2

S.L.C.

ered under this Act, along with other executive agencies and commissions, in understanding the responsibility of such entities, agencies, and commissions under this Act.

5 (2) PUBLICATION OF PLAN.-The Attorney Gen-6 eral shall publish the plan referred to in paragraph 7 (1) for public comment in accordance with the Ad-8 ministrative Procedure Act (5 U.S.C. 551 et seq.).

9 (b) AGENCY AND PUBLIC ASSISTANCE.—The Attorney 10 General is authorized to obtain the assistance of other Federal agencies in carrying out subsection (a), including the 11 12 National Council on Disability, the President's Committee 13 on Employment of People with Disabilities, the Small 14 Business Administration, and the Department of Com-15 merce.

16 (c) IMPLEMENTATION.—

17

18

(1) AUTHORITY TO CONTRACT.—Each department or agency that has responsibility for implementing 19 this Act may render technical assistance to individ-

20 uals and institutions that have rights or responsibil-21 ities under this Act.

22 (2) IMPLEMENTATION OF TITLES.—

23 (A) TITLE I.—The Attorney General, in co-24 ordination with the Equal Employment Opportunity Commission, shall implement the plan for 25

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

S.L.C. 3 assistance, as described in subsection (a), for title I. (B) TITLE II.— (i) IN GENERAL.—Except as provided for in clause (ii), the Attorney General shall implement such plan for assistance for title II. (ii) EXCEPTION.—The Secretary of Transportation shall implement such plan for assistance for section 203. (C) TITLE III.-The Attorney General, in coordination with the Secretary of Transportation and the Chairperson of the Architectural Transportation Barriers Compliance Board, shall implement such plan for assistance for title III. (D) TITLE IV.—The Chairman of the Federal Communications Commission, in coordination with the Attorney General, shall implement

such plan for assistance for title IV.

(d) GRANTS AND CONTRACTS.—

(1) IN GENERAL.—Each department and agency
having responsibility for implementing this Act may
make grants or enter into contracts with individuals,
profit institutions, and nonprofit institutions, including educational institutions and groups or associa-

1

2

3

4

S.L.C.

tions representing individuals who have rights or duties under this Act, to effectuate the purposes of this Act.

4 (2) DISSEMINATION OF INFORMATION.—Such 5 grants and contracts, among other uses, may be de-6 signed to ensure wide dissemination of information 7 about the rights and duties established by this Act 8 and to provide information and technical assistance 9 about techniques for effective compliance with this 10 Act.

(e) FAILURE TO RECEIVE ASSISTANCE.—An employer,
public accommodation, or other entity covered under this
Act shall not be excused from meeting the requirements of
this Act because of any failure to receive technical assistance under this section.

AMENDMENT NO.

Calendar No.

Purpose: To provide a plan to provide entities with technical assistance.

IN THE SENATE OF THE UNITED STATES-101st Cong., 1st Sess.

#### S. 933

To establish a clear and comprehensive prohibition of discrimination on the basis of disability.

Referred to the Committee on \_ and ordered to be printed

Ordered to lie on the table and to be printed AMENDMENT intended to be proposed by Mr. DOLE Viz:

1 On page 95, strike lines 4 through 14 and insert the 2 following new subsections:

3 (a) PLAN FOR ASSISTANCE.-

4

(1) IN GENERAL.-Not later than 180 days after 5 the date of enactment of this Act, the Attorney Gen-6 eral, in consultation with the Chairman of the Equal 7 Employment Opportunity Commission, the Secretary 8 of Transportation, the Chairperson of the Architec-9 tural and Transportation Barriers Compliance Board, 10 and the Chairman of Federal Communications Com-11 mission, shall develop a plan to assist entities cov-

This document is held by the Dole Archives, but it has not been scanned in its entirety. If you would like more information, please contact us at dolearchives@ku.edu. Page 14 of 84

Attached is a side-by-side comparison of four versions of the Americans With Disabilities Act: (1) S. 933, the introduced Harkin bill; (2) the pre-hearing Harkin draft bill; (3) the unintroduced Hatch bill; and (4) the original National Council on Disabilities proposal.

uties

#### COMPARISON OF ADA PROPOSALS

### (Note: 2nd, 3rd, and 4th columns indicate differences from and similarities to S. 933 (1st column))

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
BILL To establish a clear nd comprehensive prohibition f discrimination on the asis of disability.	Provisions are identical to S. 933 unless otherwise noted.	No comparable provision	Same
BE IT ENACTED BY THE SENATE AND HOUSE OF REFRESENTATIVES OF THE UNITED STATES OF AMER- ICA IN CONGRESS ASSEMBLED,			
SECTION 1. SHORT TITLE; FABLE OF CONTENTS. (a) Short Title This Act may be cited as the 'Americans with Disabilities Act of 1989".		This Act may be cited as the "Equal Opportunity Act of 1989. "	Same
SEC. 2. FINDINGS AND PUR- POSES. (a) Findings Congress finds that			
(1) some 43,000,000 Amer- icans have one or more phys- ical or mental disabilities, and this number is increasing as the population as a whole is growing older;		36,000,000	36,000,000
		이 이 이 이 이 이 가 가 <mark>알 것 가 있다</mark> .	Page 16 of 84

13

### -2-

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
(2) historically, society has tended to isolate and segregate individuals with disabilities, and, des- pite some improvements, such forms of discrimination against individuals with disabilities continue to be a serious and pervasive social problem;	Provisions are identical to S. 933 unless otherwise noted.	No comparable provision	Same
(3) discrimination against individuals with disabilities persists in such critical areas as employment, housing, public accommodations, educa- tion, transportation, com- munication, recreation, in- stitutionalization, health services, voting, and access to public services;		No comparable provision	Same
(4) unlike individuals who have experienced discrimina- tion on the basis of race, sex, national origin, reli- gion, or age, individuals who have experienced discrimina- tion on the basis of dis- ability have often had no legal recourse to redress such discrimination;	No comparable provision	No comparable provision	No comparable provision

.

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
(5) individuals with dis- abilities continually encoun- ter various forms of discrimination, including outright intentional exclu- sion, the discriminatory effects of architectural, transportation, and communi- cation barriers, overprotec- tive rules and policies, failure to make modifications to existing facilities and practices, exclusionary qual- ification standards and cri- teria, segregation, and rele- gation to lesser services, programs, activities, bene- fits, jobs, or other oppor- tunities;	Provisions are identical to S. 933 unless otherwise noted.	No comparable provision	Same
(6) census data, national polls, and other studies have documented that people with disabilities, as a group, occupy an inferior status in our society, and are severely disadvantaged socially, voca- tionally, economically, and educationally;		No comparable provision	Same

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
(7) individuals with dis- abilities are a discrete and insular minority who have been faced with restrictions and limitations, subjected to a history of purposeful un- equal treatment, and rele- gated to a position of polit- ical powerlessness in our society, based on charac- teristics that are beyond the control of such individuals and resulting from stereo- typic assumptions not truly indicative of the individual ability of such individuals to participate in, and con- tribute to, society;	Provisions are identical to S. 933 unless otherwise noted.	No comparable provision	Same
(8) the Nation's proper goals regarding individuals with disabilities are to assure equality of oppor- tunity, full participation, independent living, and economic self-sufficiency for such individuals; and		Only includes "equality of opportunity"	Same

6

### -5-

S. 933 Harkin Bill			S. 2345 NCD Bill
(9) the continuing ex- istence of unfair and un- necessary discrimination and prejudice denies people with disabilities the opportunity to compete on an equal basis and to pursue those oppor- tunities for which our free society is justifiably fam- ous, and costs the United States billions of dollars in unnecessary expenses result- ing from dependency and non- productivity.	Provisions are identical to S. 933 unless otherwise noted.	opportunities available to others in our free society, and imposes significant costs on the United States resulting from dependency and nonproductivity.	Same
<ul> <li>(b) Purpose It is the purpose of this Act</li> <li>(1) to provide a clear and comprehensive national mandate for the elimination of discrimination against individuals with disabilities;</li> <li>(2) to provide clear, strong, consistent, enforce-able standards addressing discrimination against individuals with disabilities;</li> </ul>		(b) Purpose It is the purpose of this Act to provide a prohibition of discrimination against persons with disabilities in employment, public accommodations, state and local government agencies, certain transportation services; and the broadcast of television videotapes.	Same
(3) to ensure that the Federal Government plays a central role in enforcing the standards established in this Act on behalf of in- dividuals with disabilities; and	No comparable provision	No comparable provision No comparable provision	No comparable provision

#### -6-

× ×

\$

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
(4) to invoke the sweep of congressional authority, including its power to enforce the fourteenth amend- ment and to regulate commerce in order to address the major areas of discrimin- ation faced day-to-day by people with disabilities. SEC. 3. DEFINITIONS.	Same Also includes as a purpose: "to provide a prohibition of discrimination against persons with disabilities parallel in scope of coverage with that afforded to persons on the basis of race, sex, national origin, and religion."	No comparable provision	Same Also includes as a purpose: "to provide a prohibition of discrimination against persons with disabilities parallel in scope of coverage with that afforded to persons on the basis of race, sex, national origin, and religion."
As used in this Act: (1) AUXILIARY AIDS AND SERVICES The term "auxil- iary aids and services" shall include (A) qualified interpreters or other effective methods of making aurally delivered materials available to in- dividuals with hearing im- pairments; (B) qualified readers, taped texts, or other effec- tive methods of making visually delivered materials available to individuals with visual impairments; (C) acquisition or modifi- cation of equipment or devi- ces; and (D) other similar services and actions.			<text></text>

### - 7 -

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
			mental impairment, perceived impairment, or record of impairment in regard to a service, program, activity, benefits, job, or other opportunity Methods of removing such barriers include
			(A) the provision and maintenance of devices such as Telecommunications Devices for the Deaf, visual aids such as flashing alarms and indicators, decoders, and augmentative communication devices for nonvocal persons such as language symbol or alphabet boards;
			(B) the provision of such services as interpreting, readings audio or video taping, and notetaking, by qualified personnel;
			(C) the development and effective operation of such systems as captioning, assistive listening. svstems, including audio induction loops, and in frared, FM or AM

Ι.

#### -9-

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
			(2) PHYSICAL OR MENTAL IMPAIRMENT-The term "physical or mental impairment', means
			(A) any physiological disorder or condition, cosmetic disfigurement, or anatomical loss affecting one or more systems of the body, including the following-
			<pre>(i) the neurological system;   (ii) the musculoskeletal system;   (iii) the special sense</pre>
			organs, and respiratory organs, including speech organs; (iv) the cardiovascular system;
			<pre>(v) the reproductive system; (vi) the digestive and genitourinary systems, (vii) the hemic and lymphatic systems; (viii) the skin; and (ix) the endoc#ne system; or</pre>
<b>k</b>			(B) any mental or psychological disorder, such as mental retardation, organic brain syndrome, emotional or mental illness, and specific learning disabilities.
			Page 23 of 84

14

 $^{1}$ 

#### -10-

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
	Provisions are identical to S. 933 unless otherwise noted.		(3) PERCEIVED IMPAIRMENT-The term "perceived impairment" means not having a physical or mental impairment as defined in paragraph (2), but being regarded as having or treated as having a physi- cal or mental impairment.
			(4) RECORD OF IMPAIRMENTThe term "record of impairment" means having a history of, or having been misclassified as having, a physical or mental impairment.
<ul> <li>(3) REASONABLE ACCOMMODA- TION The term "reasonable accommodation" shall include</li> <li>(A) making existing facil- ities used by employees read- ity accessible to and usable by individuals with disabilities; and</li> </ul>		No comparable provision	REASONABLE ACCOMMODATIONThe term "reasonable accommodation" means providing or modifying devices, aids, services, or facilities, or changing standards, criteria, practices, or procedures for the purpose of providing to a particular person with a physical or mental impairment, perceived impairment, or record of impairment the equal opportunity to participate effectively in a particular program, activity job, or other, opportunity. Reasonable accommodation is required in all contexts, not

.

just employment.

 $\mathbf{x}^{\mathbf{y}}$ 

### -11 -

.

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
(B) job restructuring, part-time or modified work schedules, reassignment, acquisition or modification of equipment or devices, appropriate adjustment or modifications of examinations and training materials, adop- tion or modification of procedures or protocols, the provision of qualified readers or interpreters, and other similar accommodations.	Provisions are identical to S. 933 unless otherwise noted.		
(4) STATE The term "State" means each of the several States, the District of Columbia, the Commonwealth of Puerto Rico, Guam, Ameri- can Samoa, the Virgin Is- lands, the Canal Zone, the Trust Territory of the Paci- fic Islands, and the Com- monwealth of the Northern Mariana Islands.		No comparable provision	

.

٩.

1202 111

.....

...

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
<text><list-item></list-item></text>	Does not address "class of individuals"	No comparable provision to Title I	Contains general prohibitions that apply to (1) employer practices, employment agency practices, labor organization practices, and training programs covered by title VII of the Civil Rights Act of 1964, (2) the sale or rental of housing covered by title VIII of the Civil Rights Act of 1964; (3) any public accommodation covered by title II of the Civil Rights Act of 1964; (4) transportation services rendered by a person, company, or agency engaged in the principal business of transportation of persons, goods, documents, or data; (5) the actions, practices, and operations of a State, or agency or politicalPage 26 of 84 subdivision of

### -13-

.

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
	Provisions are identical to S. 933 unless otherwise noted.	No comparable provision to title I	<pre>(6) broadcasts, communications, or telecommunications services provided by a person, company, or agency engaged in the principal business of broadcasting or of communication by wire, as defined in subsections (a) and (o) of section 153 of the Communications Act of 1934, as amended (47 U.S.C. 153(a) and (o)).</pre>
<ul> <li>(A) Denying the opportunity to participate in or benefit from a service, program, activity, benefit, job, or other opportunity.</li> </ul>			Same
(B) Affording an oppor- tunity to participate in or benefit from a service, program, activity, benefit, job, or other opportunity that is not equal to that afforded others.			Same
(C) Providing a service, program, activity, benefit, job, or other opportunity that is less effective than that provided to others.			Same
(D) Providing a service, program, activity, benefit, job, or other opportunity that is different or separa- te. unless such action is	Does not address "class of individuals"		Page 27 of 84

### -14-

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
necessary to provide the individual or class of in- dividuals with a service, program, activity, benefit, job, or other opportunity that is as effective as that provided to others.	Provisions are identical to S. 933 unless otherwise noted.	No comparable provision to title I	
(E) Aiding or perpetuating discrimination by providing significant assistance to an agency, organization, or individual that discriminat- es.			Same
(F) Denying the oppor- tunity to participate as a member of boards or commissions.			   Same
(G) Otherwise limiting the enjoyment of any right, pri- vilege, advantage, or opportunity enjoyed by oth- ers.			Same
(2) EQUAL OPPORTUNITY For purposes of this Act, aids, benefits, and services to be equally effec- tive, must afford an indivi- dual with a disability an equal opportunity to obtain the same result, to gain the same benefit, or to reach the same level of achievement, in the most integrated setting appropriate to the individ- ual's needs.			Same

Page 28 of 84

.

.

5

14104

NAME OF TAXABLE

-----

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
(3) OPPORTUNITY TO PAR- TICIPATE Notwithstanding the existence of separate or different programs or ac- tivities provided in accor- dance with this section, an individual with a disability shall not be denied the op- portunity to participate in such programs or activities that are not separate or different.	Provisions are identical to S. 933 unless otherwise noted.	No comparable provision to title I	Same
(4) ADMINISTRATIVE METHO- DS An individual or en- tity shall not, directly or through contractual or other arrangements, utilize stan- dards or criteria or methods of administration			Same
<ul><li>(A) that have the effect of discrimination on the basis of disability;</li></ul>			
(B) that have the purpose or effect of defeating or substantially impairing the accomplishment of the objectives of the services, programs, activities, benefits, jobs, or other opportunities provided with respect to an individual with a disability; or			
(C) that perpetuate the discrimination of others who are subject to common			

. .

## -16-

3 5

8

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
administrative control or are agencies of the same State. (5) RELATIONSHIPS OR AS- SOCIATIONS It shall be discriminatory to exclude or otherwise deny equal ser- vices, programs, activities, benefits, jobs, or other opportunities to an individ- ual or entity because of the relationship to, or associa- tion of, that individual or entity with another individ- ual with a disability.	Provisions are identical to S. 933 unless otherwise noted.	No comparable provision to title I	Same Also provides that it is discriminatory (A) to establish or impose; or (B) to fail or refuse to remove; any architectural, transportation, or communication barriers that prevent the access or limit the participation of persons on the basis of handicap.
(b) DEFENSES			
(1) IN GENERAL It shall be a defense to a cha- rge of discrimination under this Act that an alleged application of qualification standards, selection criteria, performance stan- dards or eligibility criteria that exclude or deny services, programs, activi- ties, benefits, jobs, or other opportunities to an individual with a disability has been demonstrated by the covered entity to be both necessary and substan- tially related to the ability	"It shall not be discrimina- tion on the basis of handicap to exclude or otherwise deny equal services, programs, activities, benefits, jobs, or other opportunities to an individual with a handicap for reasons entirely unrelated to handicap." "Are shown by a covered entity" instead of "has been demonstrated by the covered entity"		It shall be discriminatory to impose or apply any gualification standards, selection criteria, or eligibility criteria that- (A) screen out or disadvantage an individual because of a physical or mental impairment, perceived impairment; or
of an individual to			Page 30 of 84

### -17-

.

.

S. 933	Pre-Hearing	Hatch	S. 2345
Harkin Bill	Harkin Draft	Draft	NCD Bill
perform or participate, or take advantage of the essen- tial components of such particular program, activity, job, or other opportunity and such performance, participation, or taking advantage of such essential components cannot be accomplished by applicable reasonable accommodations, modifications, or the provi- sion of auxiliary aids or services.	Provisions are identical to S. 933 unless otherwise noted.	No comparable provision to title I	<ul> <li>(B)</li> <li>disproportionately, screen</li> <li>out or disadvantage persons</li> <li>with particular types of</li> <li>physical or mental</li> <li>impairments, perceived</li> <li>impairment; unless such</li> <li>criteria or standards can be</li> <li>shown to be necessary and</li> <li>substantially related to</li> <li>ability to perform or</li> <li>participate in essential</li> <li>components of the particular</li> <li>service, program, activity,</li> <li>benefit, job, or other</li> <li>opportunity."</li> <li>It also provides as a defense</li> <li>that it shall not be</li> <li>considered to be</li> <li>discrimination on the basis</li> <li>of handicap to exclude or</li> <li>otherwise deny equal</li> <li>services, programs, activities, benefits, jobs, or</li> <li>other opportunities to a</li> <li>person- <ol> <li>for reasons entirely</li> <li>unrelated to the existence of</li> <li>or mental impairment, or</li> <li>perceived impairment, or</li> <li>perceived impairment, or</li> <li>perceived inpairment; or</li> <li>based on a legitimate</li> <li>application of qualification</li> <li>tion standards, selection</li> <li>criteria that are both</li> <li>necessary and</li> </ol> </li> </ul>

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
			substantially related to the ability to perform or participate in the essential components of the particular job, program, activity, or opportunity, and such perform ance or participation cannot be accomplished by a reasonable accommodation.
			Also provides the following defense: SEC. 7. LIMITATIONS ON THE DUTIES OF ACCOMMODATION AND BARRIER REMOVAL
			(a) EXISTENCE THREATENING AlTERATIONS
			(1) IN GENERAL, - The failure or refusal to remove architectural, transportation, and communication barriers, and to make reasonable accommodations required under section 5(0)shall not constitute an un- lawful act of discrimination on the basis of handicap if such barrier removal or accommodation would funda- mentally alter the essential nature, or threaten the evistence of the program
			<pre>existence of, the program, activity, business, or facility in question.</pre>

.

8

.

۰.

• •

.

- x1

.

.

1

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
			(2) OTHER ACTIONIn the event that barrier removal is not required because it would reset in a fundamental alteration or threaten the existence of a program, activity, business, or facility, there shall continue to be a duty to conform to other requirements of this Act and to take such other actions as are necessary to make a program, activity, or service, when viewed in its
			entirety, readily accessible to and usable by persons with physical and mental impairments, perceived impairments, or records of impairment.
			(b) TIME FOR ALTERATIONS
			<pre>(1) IN GENERALIf substantial modifications to existing buildings and facilities are necessary in order to remove architectural, transportation, and communication barriers, as</pre>
			required under section 5(a), such modifications shall, unless required earlier by other law or regulation, be made within a reasonable period of time, not to exceed 2 years from the date of enactment of this Act. Page 33 of 84

-20-

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
			(2) EXCEPTION Regulations promulgated pursuant to section 8 of this Act may allow up to 5 years from the date of enactment o this Act where reasonably necessary for the completion of such modifications to particular classes of buildings and facilities.
			<pre>(c) MASS TRANSPORTATION    (1) IN GENERALIf   substantial modifications to    existing platforms and    stations of mass    transportation systems are    necessary in order to remove    architectural,</pre>
			transportation, and communication barriers, as required under section 5(a), regulations promulgated pursuant to section 8 of thi Act may, unless required earlier by other law or regulation, allow a reasonable period of time, i
			no event to exceed 10 years from the date of enactment of this Act, for such modifications to be made.

.

.

3.4

. et

.

### -21-

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
	Provisions are identical to S. 933 unless otherwise noted.	No comparable provision to title I	(2) EFFECT Paragraph (1) shall not affect the duty of providers of transportation services to conform to other requirements of this Act, including the requirement of removing other types of architectural, transportation, and communication barriers, and the application of such requirements to vehicles and rolling stock.
(2) QUALIFICATION STAN- DARDS The term "qualifi- cation standards" may include			
(A) requiring that the current use of alcohol or drugs by an alcoholic or drug abuser not pose a direct threat to property or the safety of others in the workplace or program; and			No comparable provision
(B) requiring that an individual with a currently contagious disease or infection not pose a direct threat to the health or saf- ety of other individuals in the workplace or program.			No comparable provision

### -22-

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
TITLE II EMPLOYMENT SEC. 201. DEFINITIONS. As used in this title: (1) COMMISSION The term "Commission" means the Equal Employment Opportunity Commission es- tablished by section 705 of the Civil Rights Act of 1964 (42 U.S.C. 2000e-4). (2) EMPLOYEE (A) IN GENERAL The term "employee" means an individual employed by an employer.	Provisions are identical to S. 933 unless otherwise noted.	Same No definition of "Employee"	Does not contain a separate title on employment but requires the following to be included in EEOC regulation (c) EQUAL EMPLOYMENT OPPORTUNITY COMMISSION (1) EMPLOYER PRACTICES (A) In GENERALWithin 1 year of the date of enactment of this Act, the Chairman of the Equal Employment Opportunity Commission shall promulgate regulations for the implementation and enforcement of the requirements of this Act as
(B) EXCEPTION The term "employee" shall not include any individual elected to public office in any State or political subdivision of any State by the qualified voters thereof, or any individual chosen by such officer to be on such officer's personal staff, or an appointee on the policy making level or an immediate adviser with res- pect to the exercise of the constitutional or legal powers of the office.			<pre>it applies to employer practices, employment agency practices, labor organization practices, and job training programs. (B) PROHIBITIONSThe regulations promulgated under subparagraph (A) shall prohibit discrimination in regard to job application procedures, the hiring and discharge of employees, em- ployee compensation, advancement, job training, and other terms, conditions, and privileges of employment.</pre>

.

4

.
# -23-

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	• S. 2345 NCD Bill
<pre>(C) LIMITATION ON EXCEP- TION The exception con- tained in subparagraph (B) shall not include employees subject to the civil service laws of a State government, governmental agency or political subdivi- sion. (3) EMPLOYER (A) IN GENERAL The term "employer" means a per- son engaged in an industry affecting commerce who has 15 or more employees for each</pre>	Provisions are identical to S. 933 unless otherwise noted. "An individual" instead of "a person."	25 (25 applies to all aspects of bill, not just employment)	(2) REQUIREMENTSThe regulations promulgated under subparagraph (A) shall include, a requirement of outreach and recruitment efforts to increase the work force representation of individuals with physical or mental impairments, or records of impairment, and shall establish a process and timelines for the development, implementation, and periodic revision of such outreach and recruitment efforts.
working day in each of 20 or more calendar weeks in the current or preceding calendar year, and any agent of such a person.			<pre>(3) PREEMPLOYMENT INQUIRIES     (A) IN GENERALThe regulations promulgated under paragraph (1)(A) shall</pre>
<ul> <li>(B) EXCEPTIONS The term "employer" does not include</li> <li>(i) the United States, a</li> </ul>			include a requirement that employers may not conduct a preemployment medical examination and may not make a preemployment inquiry of an
corporation wholly owned by the government of the United States, or an Indian tribe; or		Same	applicant as to whether such applicant has a physical or mental impairment, perceived impairment, or record of impairment, or as to the
<pre>(ii) a bona fide private membership club (other than a labor organization) that is exempt from taxation under section 501(c) of the Internal Revenue Code of 1986.</pre>		Same	nature or severity of such impairment.

.

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
<pre>(4) PERSON, ETC The terms "person", "labor or- ganization", "employment agency", "commerce", and "industry affecting com- merce", shall have the same meaning given such terms in section 701 of the Civil Rights Act of 1964 (42 U.S.C. 2000e).</pre>	Included "joint labor- management committee," "State," not "person." Section 701 <u>and 706</u> of Civil Rights Act.	Does not include "person" but does include "State"	<ul> <li>(B) PERMITTED</li> <li>INQUIRIESAn employer         <ul> <li>(i) may make a</li> <li>preemployment inquiry into</li> <li>the ability of an applicant</li> <li>to satisfy legitimate</li> <li>qualification standards,</li> <li>selection criteria,</li> <li>performance standards, or</li> <li>eligibility criteria as</li> <li>permitted under section</li> </ul> </li> </ul>
(5) QUALIFIED INDIVIDUAL WITH A DISABILITY The term "qualified individual with a disability" means an individual with a disability who, with or without reason- able accommodation, can per- form the essential functions of the employment position that such individual holds or desires.	Provisions are identical to S. 933 unless otherwise noted.	As used in this Act (1) "Individual with handicaps." - (A) In General The term "individual with handicaps" includes any individual who - (i) has a physical or mental impairment which substantially limits one or more of such person's major life activities; (ii) has a record of such an impairment; or (iii) is regarded as having such an impairment. (B) The term "individual with handicaps" does not include- (i) an individual who currently, illegally uses or is addicted to a controlled substance as defined in section 102 of the Controlled Substances Act, 21 U.S.C. Section 802. (ii) an individual who is an alcoholic or who is	<pre>5(b)(2); (ii) may condition an offer of employment on the results of a medical examination conducted prior to the entrance to duty of the applicants if-</pre>

# -24-

# -25-

.

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
		addicted to or dependent upon lawfully prescribed drugs if such individual's current use of alcohol or drugs prevents such individual from performing the duties of the job in question or performing the requirements of the program or activity in question, or whose employment or participation in the program or activity, by reason of such current alcohol or drug use, would constitute a direct threat to the property or the safety of others. (iii) an individual who has a currently contagious disease or infection, would constitute a direct threat to the health or safety of other individuals or who, by reason of the currently contagious disease or infection, would constitute a direct threat to the health or safety of other individuals or who, by reason of the currently contagious disease or infection, is unable to perform the duties of the job or perform the requirements of the program or activity; and (iv) an individual solely because that individual with handicaps."- The term "qualified individual with handicaps" means -	<text><text><text></text></text></text>
			Page 39 of 84

# -26-

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
		(A) with respect to employment, individuals with handicaps who, with or without reasonable accommodation, can perform the essential functions of the particular job in question; and (B) with respect to any other program or activity, an individual with handicaps who, with or without reasonable accommodation, meets the essential eligibility requirements for participation in, or receipt of benefits from, that program or activity.	<pre>(C) CONFIDENTIALITY Information as to the medical condition or history of the applicant, obtained in accordance with this paragraph shall be collected and maintained on separate forms that shall be accorded the same confidentiality as are medical records, except that-</pre>
			(ii) first aid and safety personnel may be informed, where appropriate, if such a condition may require emergency treatment; and
			(iii) government officials investigating compliance with this Act shall be provided relevant information on request.

14

.

.

-

# -27-

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
SEC. 202. DISCRIMINATION. (a) GENERAL RULE No employer, employment agency, labor organization, or joint labor-management com- mittee shall discriminate against any qualified individual with a disability because of such individual's disability in regard to job application proce- dures, the hiring or dis- charge of employees, employee compensation, advancement, job training, and other ter- ms, conditions, and privileges of employment.	Provisions are identical to S. 933 unless otherwise noted.	otherwise qualified Does not include application procedures, advancement, or job training.	No comparable provision
(b) CONSTRUCTION As used in subsection (a), the term "discrimination" includes: (1) the failure by an employer, employment agency, labor organization, or joint labor-management com- mittee to make reasonable accommodations to the known physical or mental limita- tions of a qualified individ- ual with a disability who is an applicant or employee unless such entity can demon- strate that the accommodation would impose an undue hardship on the opera- tion of its business;		No comparable provision	

-28-

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
(2) the denial of employ- ment opportunities by a cove- red employer, employment agency, labor organization, or joint labor-management committee to an applicant or employee who is a qualified individual with a disability if the basis for such denial is because of the need of the individual for reasonable accommodation; and	Provisions are identical to S. 933 unless otherwise noted.	No comparable provision	No comparable provision
(3) the imposition or application by a covered employer, employment agency, labor organization or joint labor-management committee of qualification. The standards, tests, selection or iteria or eligibility criteria that identify or imit, or tend to identify or imit, or tend to identify or imit, a qualified individual to identify or any class of qualified individuals with disability is, unless such standards, tests or criteria can be shown by such entity to be necessary and substantially related to the ability of an individual to perform the essential functions of the particular employment position.			

# -29-

.

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
	Provisions are identical to S. 933 unless otherwise noted.	H(e) Posting Notices (1) Posting Requirement Every employer, employment agency, and labor organization shall post and keep posted, in conspicuous places upon its premises where notices to employment, and members are customarily posted, a notice to be prepared or approved by the Commission setting forth excerpts from, or summaries of this section and information pertinent to the tiling of a complaint. (2) Fine A Willful violation of this section shall be punishable by a fine of not more than \$100 for each separate offense.	No comparable provision
SEC. 204. REGULATIONS. Not later than 180 days after the date of enactment of this Act, the Commission shall issue regu- lations in an accessible format to carry out this title in accordance with subchapter II of chapter 5 of title 5, United States Code.	Did not say "in an accessible format" Instead of "in accordance with subchapter II" said, consistent with the authority under section 713 of the Civil Rights Act of 1964 (42 U.S.C. 2000e-12)."	(d) Regulations (1) Issuance of Regulations The Commission shall issue such rules, regulations, orders, and instructions as the Commission considers necessary and appropriate to carry out its responsibilities under this section, and section 6 as it applies to entities covered by this section.	See p. 22 of chart. Page 43 of 84

## - 30 -

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
		<pre>(2) Issuance   Date Final regulations   described under paragraph (1)   shall be issued no later than   10 months after the date of   enactment of this Act.</pre>	
SEC. 205. ENFORCEMENT. The remedies and procedu- res set forth in sections 706, 709, and 710 of the Civil Rights Act of 1964 (42 U.S.C. 2000e-5, 2000e-8, and 2000e-9), and the remedies and procedures avai- lable under section 1981 of the Revised Statutes	Did not include Sections 709 and 710 (2000e-8 and 2000e-9)	<pre>(c) Enforcement    (1) Aggrieved individual The remedies and procedures set forth in sections 706, 709, and 710 of the Civil Rights Act of 1964 (42 U.S.C. 2000e-5, 2000e-8, and 2000e-9) shall be available to any individual aggrieved for any violation of this Act.</pre>	Provides a uniform set of procedures and remedies for enforcement applicable to all areas as follows: Sec. 9. Enforcement. (a) Administrative Actions. (1) In General. Any
(42 U.S.C. 1981) shall be available, with respect to any individual who believes that he or she is being or about to be subjected to discrimination on the basis of disability in violation of any provisions of this Act, or regulations promulgated under section 204, concerning employment.	Draft had title-specific effective date section see § 606 of S.933	(2) Enforcement of Act. <ul> <li>The remedies and procedures of sections 706 and 707 of the Civil Rights Act of 1964 (42 U.S.C. 2000e-5 and 2000e-6) shall be available to the Attorney General or to the Commission as prescribed by law to enforce the provisions of this Act.</li> </ul>	person who believes that he or she or any specific class of individuals is being or is about to be subjected to discrimination on the basis of handicap in violation of this Act, shall have a right, by himself or herself, or by a representative, to pursue such administrative enforcement procedures and remedies as are available in connection with the regulations issued pursuant to section 8 of this Act.

3

.

# -31-

S. 933	Pre-Hearing	Hatch	S. 2345
Harkin Bill	Harkin Draft	Draft	NCD Bill
		(f) Exemption Nothing in this Act shall be construed to prohibit an entity, with a principal purpose of assisting a particular class of individuals with handicaps from establishing a publicly announced policy of giving preferences in hiring to individuals who are members of that class. (g) Aliens outside of state This section shall not apply to any employer with respect to the employment of aliens outside of any State.	<ol> <li>Remedy. Agencies enforcing such regulations shall have the authority to order all appropriate remedial relief, including compliance orders, cutoff of Federal funds, rescission of Federal funds, rescission of Federal funds, rescission of rederal funds, rescission of rederal funds, rescission of sederal funds, rescission of rederal funds, rescission of rederal funds, rescission of rederal funds, rescission of rederal funds, rescission of rederal funds, rescission of handicap in violation of this Act, shall have a right, by himself or herself, or by a representative, to file a civil action for injunctive relief, monetary damages, or both in a district court of the United States.</li> <li>Administrative enforcement. The exhaustion of administrative enforcement for administrative enforcement sontemplated in section 9(a) shall not be a prerequisite to the filing of a civil action under this subsection, except in regard to employer practices, labor organization practices, and training practices, labor organization of administrative senforcement sontemplated by section (a)(1) of this Act, for which such exhaustion shall be required unlessage 45 of 84</li> </ol>

. .

-32-

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
			<ul> <li>(A) administrative</li> <li>enforcement procedures and</li> <li>remedies as contemplated in</li> <li>section 9(a) are not</li> <li>available; or</li> </ul>
			(B) such enforcement procedures are not concluded within 180 days after the filing of a complaint of discrimination prohibited under this Act.
			(c) Additional Evidence. In any action brought under this section, the court shall receive the records of the administrative proceedings, shall hear additional evidence at the request of a party, and, basing its decision on the preponderance of the evidence, shall grant such relief as the court determines is appropriate.
			(d) Jurisdiction. The district courts of the United States shall have jurisdiction of actions brought under this Act with regard to the amount of controversy.
			(e) Immunity. A State shall not be immune under the eleventh amendment to the

١.

.

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
			Constitution of the United States from suit in Federal court for a violation of this Act. In a suit against a State for a violation of the requirements of this Act, remedies (including remedies both at law and in equity) are available for such a violation to the same extent as such remedies are available for such a violation in a suit against any public or private entity other than a State.
			(f) Attorney's Fees. In any action or administrative proceeding commenced pursuant to this section, the court, or agency, in its discretion, may allow the prevailing complainants party, other than the United States, a reasonable attorney's fee in addition to costs, and the United States shall be liable for costs the same as a private person.
			(g) Burden of Proof. In any administrative proceeding or civil action brought under this Act, the burden of proving the legitimacy of any qualification standard, selection criteria, or eligibility criteria at issue in a case, and of proving the defense that a particular reasonable accommodation or Page 47 of 84

.

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
TITLE III PUBLIC SER- VICES			removal or an architectural, transportation, or communica- tion barrier would fundamentally alter or threaten the existence of the program, activity, business, or facility in question, shall be on the person, agency, or entity alleged to have committed an act of discrimination, and shall not be on the complainant. Does not include remedies and procedures available under sec. 1981 but does provide a right to sue for an individual who is "about to be subjected to discrimination."
SEC. 301. DEFINITION OF QUALIFIED INDIVIDUAL WITH A DISABILITY. As used in this title, the term "qualified individual with a disability" means an individual with a disability who, with or with- out reasonable modifications to rules, poli- cies and practices, the remo- val of architectural, communication, and transpor- tation barriers, or the prov- ision of auxiliary aids and `services, meets the es- sential eligibility require-	Did not include "the removal of architectural, communica- tion, and transportation barriers"	See p. 24 of chart.	Does not contain a separate title on public services but requires the Attorney General to issue regulations for States and their agencies and political subdivisions, and DOT to issue regulations applying to State and local transit systems and "to those engaged in the business of transportation." It requires the DOT rules to include the following: (e) Secretary of Transportation. Page 48 of 84

-35-

S. 933	Pre-Hearing	Hatch	S. 2345
Harkin Bill	Harkin Draft	Draft	NCD Bill
<pre>ments for the receipt of services or the participation in programs or activities provided by a State or agency or political subdivis- commission or other instrumentality of a State and political subdivision.</pre> SEC. 302. DISCRIMINATION. No qualified individual with a disability shall, by reason of his or her disability, be excluded from the participation in, be denied the benefits of, or be subjected to discrimin- ation by a State, or agency or political subdivision of a state or board, commission, or other instrumentality of a state and political subdivi- sion. SEC. 303. ACTIONS APPLICA- BEE TO PUBLIC TRANSPORTATION CONSIDERED DISCRIMINATORY. (a) DEFINITION As used in this title, the term "pub- lic transportation" means transportation by bus or rail, or by any other ornveyance (other than air travel) that provides the general public with general or special service (including charter service) on a regular and continuing	TITLE Said "mass transportation" instead of "public transportation" throughout Did not say "(including charter service)"	Section 9. Prohibition Against Discrimination in State and Local Government. (a) In General No otherwise qualified individual with handicaps shall be subject to discrimination, solely on the basis of his or her handicap, by any agency or department of any State or subdivision of any State. Section 10. Prohibition Against Discrimination in Transportation Services. (a) In General No otherwise qualified individual with handicaps shall be subject to discrimination, solely on the basis of his or her handicap, in any services offered to the public for the transportation of individuals by any agency or department of any State or subdivision of any State.	<list-item><list-item><list-item></list-item></list-item></list-item>

.

-36-

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
(b) VEHICLES (1) NEW BUSES, RAIL VEHIC, S, AND OTHER FIXED ROUTE VEHICLES It shall be considered discrimination for purposes of this Act and section 504 of the Rehabilitation Act of 1973 (2) U.S.C. 794) for an individual or entity to purchase or lease a new fixed foute bus of any size, a new fixed route than 30 days after than 30 days after the fixed route that of enactment of this fixed route of the solicitation by such individuals with disabilities, including individuals with disabilities, including individuals with disabilities who use wheelchairs.	"rail" instead of "fixed route" Did not say "or other"	No comparable provision	(B) permit a reasonable period of time, not to exceed 7 years, for such transportation operators to purchase, acquire, or modify sufficient vehicles and rolling stock so that the peak fleet of such operators has at least 50 percent of vehicles and rolling stock that are accessible to and usable by persons with physical or mental impairments, including wheelchair users; and (C) ensure that the use of paratransit and other specialized transportation services for persons with physical or mental impairments shall be used as a supplement to other forms of transportation, but shall not affect the requirement that transportation systems and services available to members of the public shall be accessible to and usable by persons with physical or mental impairments, including wheelchair users.
(2) USED VEHICLES If an individual or entity pur- chases or leases a used vehicle after the date of enactment of this Act, such individual or entity shall make demonstrated good faith	Did not say "demonstrated"		

Υ.

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
efforts to purchase or lease a used vehicle that is readi- ly accessible to and usable by individuals with disabili- ties, including individuals who use wheelchairs.		No comparable provision	See pp. 34-36 of chart.
(3) REMANUFACTURED VEHICL- ES If an individual or entity remanufactures a vehicle, or purchases or leases a remanufactured vehi- cle, so as to extend its usable life for 5 years or more, the vehicle shall, to the maximum extent feasible, be readily accessible to and usable by individuals with disabilities, including in- dividuals who use wheel- chairs.	Not in draft		
(c) PARATRANSIT AS A SUPP- LEMENT TO FIXED ROUTE PUBLIC TRANSPORTATION SYSTEM If an individual or entity oper- ates a fixed route public transportation system to provide public transporta- tion, it shall be considered discrimination, for purposes of this Act and section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794), for such individual or entity to fail to provide paratransit	Throughout paragraph (c), (formerly paragraph (d)) said "fixed route bus system" or "fixed route buses" instead of "fixed route public transportation system."		
or other special transporta- tion services sufficient to provide a comparable level of services as is provided to	"transportation services <u>that</u> <u>are</u> comparable to services provided"		
			Page 51 of 84

.

# - 38 -

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
individuals using fixed route public transportation to individuals with disabili- ties, including individuals who use wheelchairs, who can- not otherwise use fixed route public transportation and to other individuals associated with such individuals with disabilities in accordance with service crit- eria established under regul- ations promulgated by the Secretary of Transporta- tion.	"accessible" before "fixed route"	No comparable provision	See pp. 34-36 of chart.
(d) COMMUNITY OPERATING DEMAND RESPONSIVE SYSTEMS FOR THE GENERAL PUBLIC If an individual or entity operates a demand responsive system that is used to provide pub- lic transportation for the general public, it shall be considered discrimination, for purposes of this Act and section 504 of the Rehabili- tation Act of 1973 (29 U.S.C. 794), for such individual or entity to purchase or lease a new vehicle, for which a	<pre>Title of paragraph (d) (formerly paragraph (c)) was "Community Without Fixed Route Buses but With a Demand Responsive System." "exclusively operates" after "general public," said "and operates no fixed route bus system for the general public." Effect of S.933 is to require that if entity operates a demand-responsive system, the vehicle accessibility requirements for a demand- responsive system apply, even if the community has a fixed- route bus system.</pre>		

.

# -39-

S. 933	Pre-Hearing	Hatch	S. 2345
Harkin Bill	Harkin Draft	Draft	NCD Bill
solicitation is made later than 30 days after the date of enactment of this accessible to and usable by individuals with disabiliti- es, including individuals who use wheelchairs unless the entity can demonstrate that such system, when viewed in its entirety, provides a level of service to individuals with disabili- ties equivalent to that provided to the general publ- ic. (e) NEW FACILITIES For purposes of this Act and section 504 of the Rehab- ilitation Act of 1973 (29 U.S.C. 794), it shall be considered discrimination for an individual or entity to build a new facility that will be used to provide pub- lic transportation services, including bus service, intercity rail service, rapid rail service, commuter rail service, light rail service, light rail service, so and other service used for public transporta- tion that is not readily accessible to and usable by individuals with disabiliti- es, including individuals who use wheelchairs.	Did not include "the entity can demonstrate that" Said "is and will remain readily accessible to and usable by such individuals." (Standard of ready access, not equivalency.)	No comparable provision	See pp. 34-36 of chart.

.

\$

- 40 -

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
(f) ALTERATIONS OF EXIST- ING FACILITIES With resp- ect to a facility or any part thereof that is used for public transportation and that is altered by, on behalf of, or for the use of an individual or entity later than 1 year after the date of enactment of this Act, in a manner that affects or could affect the usability of the facility or part thereof, it shall be considered discrimination, for purposes of this Act and section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794),	"Renovations" instead of "Alterations"	Draft No comparable provision	See pp. 34-36 of chart.
for such individual or entity to fail to make the alterations in such a manner that, to the maximum extent feasible, the altered portion of the facility, the path of travel to the altered area, and the bathrooms, telephones, and drinking fountains serving the re- modeled area are readily accessible to and usable by individuals with disabilities, including individuals who use wheel- chairs.	"refuse" instead of "fail"		
(g) EXISTING FACILITIES, INTERCITY RAIL, RAPID RAIL, LIGHT RAIL, AND COMMUTERRAIL SYSTEMS, AND KEY STATIONS			

4

.

\$

# -41-

.

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
(1) EXISTING FACILITIES. Except as provided in paragraph (3), with respect to existing facilities used for public transportation, it shall be considered discrimi- nation, for purposes of this Act and section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794), for an in- dividual or entity to fail to operate such public transpor- tation program or activity conducted in such facilities so that, when viewed in the entirety, it is readily ac- cessible to and usable by individuals with disabiliti- es, including individuals who use wheelchairs.		No comparable provision	See pp. 34-36 of chart.
(2) INTERCITY, RAPID, LIGHT, AND COMMUTER RAIL SYSTEMS With respect to vehicles operated by inter- city, light, rapid and com- muter rail systems, for purposes of this Act and section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794), it shall be considered discrimination for an individual or entity to fail to have at least one car per train that is acces- sible to individuals with disabilities, including individuals who use wheel- chairs, as soon as practicable but in any event	Title was "Intercity rapid rail, and commuter systems" "vehicles <u>and rolling stock</u> " Did not say "with disabilities, including individuals" "As soon as practicable" is new. Time limit was 10 (not 5) years for intercity,		
in no less than 5 years.	rapid, and light rail.		Page 55 of 84

# -42-

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
(3) KEY STATIONS For purposes of this Act and section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794), it shall be considered discrimination for an individual or entity to fail to make stations in intercity rail systems and key stations in rapid rail, commuter rail and light rail systems readily accessible to and usable by individuals with disabilities, including individuals who use wheelchairs, as soon as prac- ticable but in no event later than 3 years after the date	Did not say "stations on intercity rail systems"	No comparable provision	See pp. 34-36 of chart.
of enactment of this Act, except that the time limit may be extended by the Secre- tary of Transportation up to 20 years for extraordinarily expensive structural changes to, or replacement of, exist- ing facilities necessary to achieve accessibility.	Said "program accessibility."	Transportation services are in a separate section of the Hatch bill. The regulations and enforcement provisions applicable to government services, other than transportation are as follows:	

.

# -43-

S. 933	Pre-Hearing	Hatch	S. 2345
Harkin Bill	Harkin Draft	Draft	NCD Bill
		(b) Regulations and Enforcement (1) Designation of Agencies Consistent with this Act, the President shall designate Federal agencies, that have a regulation issued under section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794), to issue regulations applicable to State and local government agencies or departments to effectuate this section, including procedures for the receipt of complaints of violations of this section, and section 6 as it applies to entities covered by this section, the conciliation of such complaints, and the referral of these complaints in which conciliation fails to the Attorney General. (2) Issuance Date The final regulations described in paragraph (1) shall be issued no later than 10 months after the date of enactment of this Act. (3) Equitable Relief The Attorney General may, on referral of a complaint from a Federal agency, initiate a civil action for injunctive and other appropriate equitable relief.	

1.1

- 44 -

-

SEC. 304. REGULATIONS.          (4 )         (4 )         (4 )         (200-3)(3) and (b) of the         (200-3)(3) and (b) of         the available to -         (A) a         individual aggrieved under         this section:         and,         (A) a         individual aggrieved under         this section:         and,         (B) to         the Attorney General         with         action initiated under this         subsection.         (5 )         Jurisdiction - The district         courts of the United states         shall have jurisdiction of         proceedings instituted         pursuant to this section, and         shall have such         jurisdiction of the aggrieved         party shall have exhausted         any administrative or other         remedies that may be provided         by law.         The enforcemant and         regulation provisions         l year         applicable to transportation         are as follows:         bid not say "in an         accessible format"         bid not say "in an         accessible format"         bid not say "in an         accessible format"           Did not say "in an         accessible format"	S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
(a) ATTORNEY GENERAL Not later than 180 days after the date of enactment of this Act, the Attorney General shall promulgate regulations in an accessible format that implement this title (other than section 303), and such The enforcemant and regulation provisions applicable to transportation are as follows:			Enforcement Provisions The remedies and procedures of section 204(a) and (b) of the Civil Rights Act of 1964 (42 U.S.C. 2000a-3(a) and (b)), shall be available to - (A) a individual aggrieved under this section; and, (B) to the Attorney General with respect to intervention in a civil action initiated under this subsection. (5) Jurisdiction The district courts of the United states shall have jurisdiction of proceedings instituted pursuant to this section, and shall exercise such jurisdiction without regard to whether the aggrieved party shall have exhausted any administrative or other remedies that may be provided	
	(a) ATTORNEY GENERAL Not later than 180 days after the date of enactment of this Act, the Attorney General shall promulgate regulations in an accessible format that implement this title (other		regulation provisions applicable to transportation	l year
regulations shall be con-	than section 303), and such regulations shall be con-			Page 58 of 84

`.

# -45-

.

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
sistent with this title and with the coordination regula- tions under part 41 of title 28, Code of Federal Regula- tions (as in existence on January 13, 1978), applicable to recipients of Federal financial assistance under section 504 of the Rehabil- itation Act of 1973 (29 U.S.C. 794).	Did not say "(as in existence on January 13, 1978)"	<pre>(b) Enforcement (1) Secretary of Transportation The Secretary of transportation- (A) shall investigate complaints of violations of this section; (B) shall seek conciliation of such complaints; and</pre>	Does not refer coordination regulations.
<ul> <li>(1) IN GENERAL Not later than 240 days after the date of enactment of this Act, the Secretary of Transportation shall promul- gate regulations in an accessible format that in- clude standards applicable to facilities and vehicles covered under section 303.</li> <li>(2) CONFORMANCE OF STAN- DARDS Such standards shall be consistent with the minimum guidelines and re- quirements issued by the Architectural and Transportation Barriers Com- pliance Board in accordance with section 604(b).</li> </ul>	<pre>Said 180, not 240 days After "regulations" said "to carry out section 303 related to discrimination in mass transportation." Did not contain paragraph (2).</pre>	<pre>(C) may refer complaints in which such conciliation fails to the Attorney General. (2) Attorney General The Attorney General may, on referral of complaint from the Secretary of Transportation, initiate a civil action for injunctive and other appropriate equitable relief. (3) Remedies and Procedures The remedies and procedures of section 204(a) and (b) of the Civil Rights Act of 1964, (42 U.S.C. 2000a-3 (a) and (b)), shall be available to - (A) an individual aggrieved under this section; and (B) the Attorney General with respect to his or her intervention in a civil action initiated under this subsection.</pre>	l year Uniform Remedies. See p. 30 of chart.

18.

# -46-

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
SEC. 305. ENFORCEMENT. The remedies, procedures, and rights set forth in sec- tion 505 of the Rehabilitation Act of 1973 (29 U.S.C. 794a) shall be available with respect to any individual who believes that he or she is being or about to be subjected to discrimination on the basis of disability in violation of any provisions of this Act, or regulations promulgated		(4) District Court The district courts of the United States shall have jurisdiction of proceedings instituted pursuant to this section and shall exercise such authority without regard to whether the aggrieved party shall have exhausted any administrative or other remedies that may be provided by law. (C) Regulations (1) Issuance of Regulations The Secretary of Transportation shall issue such regulations as the Secretary considers necessary to effectuate this section, and section 6 as it applies to entities covered by this section. (2) Issuance Date The final regulations described under paragraph (1) shall be issued no later than 10 months after the date of enactment of this Act.	Uniform Remedies. See p. 30 of chart.
under section 304, concerning public services.	Had title-specific effective date see § 606 of S.933.		Page 60 of 84

# -47-

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
TITLE IV PUBLIC ACCOM- MODATIONS AND SERVICES OPERA- TED BY PRIVATE ENTITIES SEC. 401. DEFINITIONS. As used in this title: (1) COMMERCE The term "commerce" means travel, trade, traffic, commerce, transportation, or communica- tion among the several Stat- es, or between the District of Columbia and any State or between any foreign country or any territory or possession and any State or the District of Columbia or between points in the same State but through another State or the	Provisions are identical to S. 933 unless otherwise noted.	<pre>(1) Affect Commerce The operations of an establishment "affect commerce" if the establishment meets the criteria in section 201(c) of the Civil Rights Act of 1964 (42 U.S.C. 2000a(c)).</pre>	Does not contain a separate title on Public Accommoda- tions and services operated by private entities but requires the Secretary of Commerce to promulgate regulations covering "places of public accommodation" and DOT to issue regulations covering anyone "engaged in the business of transportation" including the requirements specified above.
District of Columbia or foreign country. (2) PUBLIC ACCOMMODATION.  (A) IN GENERAL The term "public accommodation" means privately operated establishments (i)(I) that are used by the general public as cus- tomers, clients, or visitors; or		(2) Place of Public Accommodation The term "place of public accommodation" means those establishments listed in sections 201(b)(1)-(4) and excludes those listed in section 201(e) of the Civil Rights Act of 1964 (42 U.S.C. 2000a(b)(1)-(4) and (e)).	Covers only those establishments covered by title II of the Civil Rights Act. See p. 12 of chart.

.

-48-

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
<ul> <li>(II) that are potential places of employment; and</li> <li>(ii) whose operations affect commerce.</li> <li>(B) INCLUSIONS Public accommodations referred to in clause (i)(I) includeauditor-</li> </ul>	Provisions are identical to S. 933 unless otherwise noted.	See p. 47 of chart	See p. 47 of chart
iums, convention centers, stadiums, theaters, restaura- nts, shopping centers, inns, hotels, and motels (other than inns, hotels, and motels exempt under section 201(b)-			
<pre>(1) of the Civil Rights Act of 1964 (42 U.S.C. 2000a(b)(1))), terminals used for public transportation, passenger vehicle service stations, profes- sional offices of health care providers, office buildings, sales establish- ments, personal and public service businesses, parks, private schools, and recreation facilities.</pre>			
(3) PUBLIC TRANSPORTATION. The term "public transpor- tation" means transportation by bus or rail, or by any other con- veyance (other than by air travel) that provides the general public with general or special service (including charter service) on a regular and continuing	Did not say "(including charter service)"		
basis.			Page 62 of 84

per-

18

.

-49 -

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
SEC. 402. PROHIBITION OF DISCRIMINATION BY PUBLIC ACCOMMODATIONS.	Provisions are identical to S. 933 unless otherwise noted.		
<ul> <li>(a) GENERAL RULE No individual shall be discrimi- nated against in the full and equal enjoyment of the goods, services, facilities, privileges, advantages, and accommodations of any place of public accommodation, on the basis of disability.</li> <li>(b) CONSTRUCTION As used in subsection (a), the term "discriminated against" includes</li> </ul>		(b) Prohibition on Discrimination No otherwise qualified individual with handicaps shall be subject to discrimination, solely on the basis of his or her handicaps, in any place of public accommodation whose operations affect commerce.	General prohibitions and defenses apply. Reasonable accommodation, barrier removal, and effective communication with requisite aids, services, and devices required subject to fundamental alteration and "threaten the existence" defense. See pp. 18-19 of chart.
(1) the imposition or application of eligibility criteria that identify or limit, or tend to identify or limit, an individual with a disability or any class of individuals with			
disabilities from fully and equally enjoying any goods, services, facilities, privileges, advantages, and accommodations;			
(2) a failure to make reasonable modifications in rules, policies, practices, procedures, protocols, or services when such modifica- tions may be necessary to afford such privileges, ad- vantages, and accommodations	"refusal" instead of "failure"		
unless the entity can demons-			Page 63 of 84

# -50-

.

\$

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
trate that making such modif- ications would fundamentally alter the nature of such privileges, advantages, and accommodations;		See p. 47 of chart	See p. 47 of chart
(3) a failure to take such steps as may be necessary to ensure that no individual with a disability is exclud- ed, denied services, segrega- ted or otherwise treated differently than other in- dividuals because of the absence of auxiliary aids and services, unless the entity can demonstrate that taking such steps would result in undue burden;	"refusal" instead of "failure"		
(4) (A) a failure to remove architectural and communica- tion barriers that are struc- tural in nature in existing facilities, and transporta- tion barriers in existing vehicles used by an establishment for transport- ing individuals (not including barriers that can only be removed through the retrofitting of vehiclesby the installation of a hydrau- lic or other lift), where such removal is readily achi- evable; and	"refusal" instead of "failure"		
(B) where an entity can demonstrate that removal of a barrier under subparagraph			Page 64 of 84

-51-

.

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
(A) is not readily achiev- able, a failure to make such goods, services, facilities, privileges, advantages, and accommodations available through alternative methods if such methods are readily achievable;	after "achievable," said "a refusal to provide alternative methods of making such goods, services, facili- ties, privileges, advantages, and accommodations available;"	See p. 47 of chart	See p. 47 of chart
(5) with respect to a facility or part thereof that is altered by, on behalf of, or for the use of an establishment later than one year after the date of enactment of this Act in a manner that affects or could affect the usability of the facility or part thereof, a failure to make the alterations in such a manner that, to the maximum extent feasible, the altered portion of the facility, the path of travel to the altered area, and the bathrooms, telephones, and drinking fountains serving the remodeled area, are readily accessible to and usable by individuals with disabilities;	"refusal" instead of "failure"		
(6) a failure to make facilities constructed for first occupancy later than 30 months after the date of enactment of this Act readily accessible to and usable by individuals with disabilities, except where an entity can demonstrate that	"refusal" instead of "failure" covered facilities "designed and constructed later than 30 months after" enactment		Page 65 of 84

-52-

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
it is structurally impractic- able to do so, in accordance with standards set forth or incorporated by reference in regulations issued under this title; and		See p. 47 of chart	See p. 47 of chart
(7) in the case of an entity that uses a vehicle to transport individuals not covered under section 303 or 403			See pp. 34-36 of chart.
<ul> <li>(A) a failure to provide a level of transportation ser- vices to individuals</li> <li>with disabilities, including individuals who use wheel- chairs, equivalent to that provided for the general public; and</li> </ul>	did not contain paragraph (A)		
(B) purchasing or leasing a new bus, or vehicle that can carry in excess of 12 passengers, for which solicitations are made later than 30 days after the date of enactment of this Act, that is not readily accessible to and usable by individuals with disabiliti- es, including individuals who use wheelchairs.	addressed "a refusal to make vehicles (those vehicles that can carry in excess of 12 passengers) for which solicitations are made later than <u>2 years</u> after enactment readily accessible"		
			Page 66 of 84

.

-53-

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
SEC. 403. PROHIBITION OF DISCRIMINATION IN PUBLIC TRANSPORTATION SERVICES PROVIDED BY PRIVATE ENTITIES.	Provisions are identical to S. 933 unless otherwise noted.	No comparable provision	See pp. 34-36 of chart.
(a) GENERAL RULE No individual shall be discrimi- nated against on the basis of disability in the full and equal enjoyment of public transportation services provided by a priva- tely operated entity that is primarily engaged in the business of transporting people, but is not in the principal business of providing air transporta- tion, and whose operations affect commerce.			
(b) CONSTRUCTION As used in subsection (a), the term "discrimination against" includes			
(1) the imposition or application by an entity of eligibility criteria that identify or limit, or tend to identify or limit, an in- dividual with a disability or any class of individuals with disabilities			
from fully enjoying the pub- lic transportation services provided by the entity;			Page 67 of 84

÷

1

-54-

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
<pre>(2) the failure of an entity to (A) make reasonable modif- ications consistent with those required under section 402(b)(2);</pre>	"refusal" instead of "failure"	No comparable provision	See pp. 34-36 of chart.
(B) provide auxiliary aids and services consistent with the requirements of section 402(b)(3); and			
(C) remove barriers con- sistent with the requirements of section 402(b)(4); and			
(3) the purchase or lease of a new vehicle (other than an automobile) that is to be used to provide public trans- portation services, and for which a solicitation is made later than 30 days after the date of enactment of this Act, that is not readily accessible to and usable by individuals with disabili- ties, including individuals who use wheelchairs.			

.

 $\mathbf{x} \in \mathcal{X}$ 

4

\$

- 55 -

10000

SEC. 404. REGULATIONS. (a) ACCESSIBILITY STAN- DARDS Not later than 240 days after the date of enactment of this Act, the Secretary of Transportation shall issue regulations in an accessible format that shall include standards appl- icable to facilities and vehicles covered under section 403. (b) OTHER PROVISIONS Not later than 240 days after the date of enactment of this Act, the Attorney General shall issue regulations in an accessible format to carry out the remaining provisions of this title not referred to in subsection (a) that in- clude standards applicable to facilities and vehicles covered under subsections (a) and (b) shall be consistent with the minimum guidelines and Transportation Barriers	<pre>(d) Regulations   (1) Issuance of Regulations The Commission shall issue such rules, regulations, orders, and instructions as the Commission considers necessary and appropriate to carry out its responsibilities under this section, and section 6 as it applies to entities covered by this section.</pre>	l year l year Department of Commerce See p. 68 of chart

.

# -56 -

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
SEC. 405. ENFORCEMENT. Sections 802(i), 813, and 814 (a) and (d) of the Fair Housing Act (42 U.S.C. 3602(- i), 3613, and 3614 (a) and (d) shall be available with respect to any aggrieved individual, except that (1) any reference to a discriminatory housing prac- tice or breach of a conciliation agreement shall be considered to be a refere- tice or breach of a conciliation or public transportation service opera- tice on private entity; and (2) subparagraph (B) of paragraph (1) and paragraphs (2) and (3) of subsection (a) of section 813 shall not apply.	Did not include "and (d)" Included title-specific effective date.	<pre>(c) Enforcement</pre>	Uniform Remedies. See p. 30 of chart.
	1		

.

-57-

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
TITLE V TELECOMMUNICA- TIONS RELAY SERVICES SEC. 501. DEFINITIONS. As used in this title: (1) COMMISSION The term "Commission" means the Federal Communications Commission. (2) TELECOMMUNICATIONS RELAY SERVICES The term "telecommunications relay services" means services that enable simultaneous communic- ation to take place between individuals who use TDDs or other nonvoice ter- minal devices and individuals who do not use such devices.	Provisions are identical to S. 933 unless otherwise noted.	No comparable provision	Requires FCC to promulgate regulations implementing the, Act with respect to those engaged "in the business of broadcasting or of communi- cating by wire." With respect to television broadcasting, mandates FCC to issue requirements "for progressively increasing the proportion of programs, advertisements, and announcements that are captioned."
(3) TDD The term "TDD" means a Telecommunication Device for the Deaf, a machine that employs graphic communications in the trans- mission of coded signals through the nationwide telec- ommunications system.			

.

.

٠

×.

÷.

-58-

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
SEC. 502. TELECOMMUNICA- TIONS RELAY SERVICES.	Provisions are identical to S. 933 unless otherwise noted.	No comparable provision	No comparable provision
<ul> <li>(a) GENERAL RULE It shall be considered discrimi- nation for purposes of this Act for any common car- rier, as defined in section 3(h) of the Communications Act of 1934 (47 U.S.C. 153 (h)), that offers telephone services to the general pub- lic, to fail to provide, not later than 1 year after the date of enactment of this Act, interstate or intrastate telecommunication relay ser- vices so that such services provide individuals who use nonvoice terminal devices because of disabilities with</li> </ul>	Did not include "individuals who use nonvoice terminal devices because of disabili- ties with"		
opportunities for communica- tions that are equal to those provided to their customers who are able to use voice telephone services, except that it shall not be con- sidered discrimination for	"individuals" instead of "their customers who are" Did not include rest of sentence after "services"		
such a common carrier to fail to provide such services in any State to which subsection (b) applies if such services are provided under subsection (b).			

.

.

.....
12

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
(b) STATE DISCRIMINATION. It shall be considered discrimination by a State, that designates an entity to provide interstate or intrastate telecommunica- tion relay services to in- dividuals throughout the entire State in a manner con- sistent with regulations issued by the Commission, for purposes of this Act, for such State, through the de- signated entity, to fail to provide, not later than 1 year after the date of enact- ment of this Act, interstate or intrastate telecommunica- tion relay services so that such services provide individuals who use nonvoice terminal devices because of	Did not include paragraph (b)	No comparable provision	No comparable provision
disabilities with opportunities for communica- tions that are equal to those provided to their customers who are able to use voice telephone services.			
(c) CONSTRUCTION Noth- ing in this title shall be construed to discourage or impair the development of improved or future technology designed to improve access to telecommunications services for individuals with disabilities.			

.

# -60-

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
SEC. 503. REGULATIONS. Not later than 180 days after the date of enactment of this Act, the Commission shall issue regul- ations to carry out this title, and such regulations shall establish minimum stan- dards and guidelines for telecommunications relay services.	Provisions are identical to S. 933 unless otherwise noted.	See p. 63 of chart.	l yr. Does not explicitly mention telecommunications relay services.
<text></text>	Did not include "and (d)"		Uniform Remedies. See p. 30 of chart.

•

٠

# -61-

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
<ul> <li>(2) subparagraph (B) of paragraph (1) and paragraphs</li> <li>(2) and (3) of subsection (a) and subsection</li> <li>(d) of section 813 shall not apply.</li> </ul>	Did not include "and subsection (d)"	See p. 63 of chart	Uniform Remedies. See p. 30 of chart.
(b) ADMINISTRATIVE ENFOR- CEMENT			
(1) IN GENERAL The Commission shall enforce the provisions of this title.	Did not include paragraph (1)		
(2) APPLICABLE ENFORCEMENT PROVISIONS The remedies, procedures, and rights set forth in sections 206, 207, 208, and 209 of the Communi- cations Act of1934 (47 U.S.C. 206, 207, 208, and 209) and in title IV of the Communica- tions Act of 1934 (47 U.S.C. 401 et seq.) shall apply with respect to the enforcement of this title, except that noth- ing in this subsection shall be construed to limit or res- trict in any manner the rem- edies, procedures, or rights set forth in subsection (a).	Instead of paragraphs (2), (3), and (4), containing specific enforcement provisions (e.g., cease and desist orders, penalties), contained paragraph saying, "The provisions of sections 		
(3) CEASE AND DESIST OR- DERS Whenever, after full opportunity for hearing, on a complaint or under an order for investigation and hearing made by the Commission on the initiative of the Commission,			Page 75 of 84

-62-

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
the Commission shall be of the opinion that any carrier, or any State as described in section 502(b), is or will be in violation of this title or of any regulation issued under this title, the Com- mission shall	Provisions are identical to S. 933 unless otherwise noted.	See p. 63 of chart.	Uniform Remedies. See p. 30 of chart.
<ul> <li>(A) order that the carrier or State cease and desist from such violation to the extent that the Commission finds that such violation exists or will exist; and</li> <li>(B) take other actions as it finds appropriate and</li> </ul>			
(4) PENALTIES			
(A) IN GENERAL Any carrier or State to which section 502(b) applies that knowingly fails or neglects to comply with this title or of any regulation or order made by the Commission in carrying out this title shall forfeit to the			
United States the sum of \$10,000 for each such of- fense.			
(B) SEPARATE OFFENSES Each distinct violation of the provisions of this title shall be a separate			
offense under subparagraph (A). In case of a			Page 76 of 84

-63-

.

.

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
continuing violation, each day shall be considered a separate offense. (C) RECOVERING FORFEI- TURES Such forfeitures shall be payable and recoverable in the same man- ner as prescribed in section 504 of the Communications Act of 1934 (47 U.S.C. 504).	Provisions are identical to S. 933 unless otherwise noted.		
		Section 11. Television Broadcasters. (a) Closed Captions Television stations that broadcast videotape programming or advertising shall do so with closed captions, provided that no television station need undertake an undue financial and administrative burden to do so. (b) Enforcement (1) Secretary of Commerce The Secretary of	
		Commerce shall - ( A ) investigate complaints of violations of this section; ( i ) shall seek conciliation of such complaints; and (C) may refer complaints in which conciliation fails to the Attorney General.	Page 77 of 84

-

-64-

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
		<pre>(2) Attorney General The Attorney General may, on referral of a complaint, initiate a civil action for injunctive and other appropriate equitable relief. (3) Remedies and Procedures The remedies and procedures of section 204(a) and (b) of the Civil Rights Act of 1964 (42 U.S.C. 2000a-3(a) and (b)), shall be available to - (A) an individual aggrieved under this section; and (B) the Attorney General with respect to intervention in a civil action initiated under this subsection. ( 4 ) District Courts The district courts of the United States shall have jurisdiction of proceedings instituted pursuant to this section, and shall exercise such jurisdiction without regard to whether the</pre>	
		aggrieved party shall have exhausted any administrative or other remedies that may be	
		provided by law. (c) Regulations (1) Issuance of Regulations The Secretary of Commerce shall issue regulations to effectuate this section, and section 6	Page 78 of 84

- 65-

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
	Provisions are identical to S. 933 unless otherwise noted.	as it applies to entities covered by this section. (2) Issuance Date The final regulations described under paragraph (1) shall be issued no later than 10 months after the date of enactment of this Act.	
TITLE VI MISCELLANEOUS PROVISIONS			- w
SEC. 601. CONSTRUCTION. (a) REHABILITATION ACT OF 1973 Nothing in this Act shall be construed to reduce the scope of coverage or apply a lesser standard than the coverage required or the standards applied under title V of the Rehabilitation Act of 1973 (29 U.S.C. 790 et seq.) or the regulations issued by Federal agencies pursuant to such title.		<ul> <li>(a) Nondiscrimination</li> <li>Provisions Nothing in this</li> <li>Act shall be construed to</li> <li>affect or change the</li> <li>nondiscrimination provisions</li> <li>contained in title V of the</li> <li>Rehabilitation Act of 1973</li> <li>(29 U.S;C. 790 et seq.), and</li> <li>any right, remedy,</li> <li>obligation, or responsibility</li> <li>under such Act, or to affect</li> <li>or change regulations issued</li> <li>by Federal agencies pursuant</li> <li>to title V of such Act.</li> </ul>	"affect or change"
(b) OTHER LAWS Nothing in this Act shall be con- strued to invalidate or limit any other Federal law or law of any State or polit- ical subdivision of any State or jurisdiction that provides greater protection for the rights of individuals with disabilities than are af- forded by this Act. (c) RELATIONSHIP AMONG		<pre>(b) Controlled Substances Nothing in this Act prohibits any conduct against an individual because - (1) such individual has been convicted by any court of competent jurisdiction for the illegal manufacture or distribution of a controlled substance as defined in section 102 of the Controlled Substances Act (21 U.S.C. 802); or</pre>	Same , Page 79 of 8

2

- 66 -

-67-

-15-1 2 941210114

The second second

MARKED STOL

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
TITLES The requirements contained in titles I through V shall be construed in a manner that is consist- ent with the other provisions of this Act, and any apparent conflict between provisions of this Act shall be resolved by reference to the title that specifically covers the type of action in question.	Provisions are identical to S. 933 unless otherwise noted.		Structure of bill renders this unnecessary.
SEC. 602. PROHIBITION AGAINST RETALIATION. No individual shall dis- criminate against any other individual because such other individual has opposed any act or practice made unlawful by this Act or because such other individual made a charge, testified, assisted, or participated in any manner in an investiga- tion, proceeding, or hearing under this Act.		Section 6. Prohibition Against Retaliation No employer, employment agency, labor organization, joint labor-management committee, place of public accommodation, state or local government agency, entity engaged in providing transportation services, or broadcaster of videotapes covered by this Act shall discriminate against any individual because (1) such individual has opposed any act or practice made unlawful by this Act; or (2) such individual has made a charge, testified, assisted, or participated in any manner in an investigation, proceeding, or hearing under this Act.	No comparable provision

-68-

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
SEC. 603. STATE IMMUNITY. A State shall not be im- mune under the Eleventh Amen- dment to the Constitution of the United States from an action in Federal court for a violation of this Act. In any action against a State for a violation of the requirements of this Act, remedies (including remedies both at law and in equity) are available for such a violation to the same extent as such remedies are available for such a violation in an action agai- nst any public or private entity other than a State.	Provisions are identical to S. 933 unless otherwise noted.	No comparable provision	Same Requires ATBCB to issue regulations as follows:
SEC. 604. REGULATIONS BY THE ARCHITECTURAL AND TRANSP- ORTATION BARRIERS COMPLIANCE BOARD. (a) ISSUANCE OF GUIDELIN- ES Not later than 6 mon- ths after the date of enactment of this Act, the Architectural and Transporta- tion Barriers Compliance Board shall issue minimum guidelines that shall supple- ment the existing Minimum Guidelines and Require- ments for Accessible Design for purposes of sections 304 and 404.	Did not say "for purposes of sections 304 and 404"		(a) Architectural and Transportation Barriers Compliance Board. Within 6 months of the date of enactment of this Act, the Architectural and Transpor- tation Barriers Compliance Board shall issue minimum guidelines, to supplement the existing Minimum Guidelines and Requirements for Accessible Design, to establish requirements for the architectural, trans- portation, and communication accessibility of buildings, facilities, vehicles, and rolling stock subject to the requirement

-69-

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
(b) CONTENTS OF GUIDELIN- ES The guidelines issued under subsection (a) shall establish additional requirements, consistent with this Act, to ensure that buildings, facilities, and vehicles are accessible, in terms of architecture and design, transportation, and communication, to individuals with disabilities.	Provisions are identical to S. 933 unless otherwise noted.	No comparable provision	
<text><text></text></text>	Instead of "litigation expenses," said "expert witness fees" "Instead of "the foregoing," said "costs" Section not included draft had title specific effective date clauses.	one year after the date of its enactment. Section 12. Authorization of Appropriations. There are authorized to be appropriated su such sums as may be necessary to carry out the provisions of this Act.	Same

1

-70 -

S. 933 Harkin Bill	Pre-Hearing Harkin Draft	Hatch Draft	S. 2345 NCD Bill
		Section 5. Exclusion From Coverage The provisions of this Act shall not apply to any public or private entity otherwise covered by this Act that does not employ 25 or more employees for each working day in each of 20 or more calendar weeks in the current or preceding calendar year.	

6

4

769

.