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IN THE SENATE OF THE UNITED STATES

Mr.	WEICKER	introduced	the	following	bill;	which	was	read	twice	and	referred
	to the Co	ommittee or	_								

A BILL

To establish a clear and comprehensive prohibition of discrimination on the basis of handicap.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assem-
- 3 bled,
- 4 SECTION 1. SHORT TITLE.
- 5 This Act may be cited as the "Americans with Dis-
- 6 abilities Act of 1987".
- 7 SEC. 2. FINDINGS AND PURPOSES.
- 8 (a) FINDINGS.—Congress finds that—
- 9 (1) some 36,000,000 Americans have one or
- more physical or mental disabilities, and this number

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1	is increasing as the population as a whole is growing
2	older;
3	(2) historically, society has tended to isolate and
4	segregate persons with disabilities, and, despite some
5	improvements, discrimination against persons with
6	disabilities continues to be a serious and pervasive
7	social problem;
8	(3) discrimination against persons with disabil-
9	ities persists in such critical areas as employment,
10	housing, public accommodations, education, trans-
11	portation, recreation, institutionalization, health serv-
12	ices, voting, and access to public services;
13	(4) every day, people with disabilities encounter
14	various forms of discrimination, including outright,
15	intentional exclusion, architectural, transportation,
16	and communication barriers, overprotective rules and
17	policies, refusal to make modifications to existing fa-
18	cilities and practices, exclusionary qualification
19	standards and criteria, segregation, and relegation to
20	lesser services, programs, activities, benefits, jobs, or
21	other opportunities;
22	(5) census data, national polls, and other studies
23	have documented that people with disabilities, as a

group, occupy an inferior status in our society, and

- are severely disadvantaged socially, vocationally,
 economically, and educationally;
 - (6) persons with disabilities are a discrete and insular minority who have been saddled with restrictions and limitations, subjected to a history of purposeful unequal treatment, and relegated to a position of political powerlessness in our society, based on characteristics that are beyond the control of such persons and resulting from stereotypic assumptions not truly indicative of the individual ability of such persons to participate in, and contribute to, society;
 - (7) the Nation's proper goals regarding persons with disabilities are to assure equality of opportunity, full participation, independent living, and, wherever possible, economic self-sufficiency for such citizens; and
 - (8) the continuing existence of unfair and unnecessary barriers, discrimination, and prejudice denies people with disabilities the opportunity to compete on an equal basis and to pursue those opportunities for which our free society is justifiably famous, and costs the United State billions of dollars in unnecessary expenses resulting from dependency and nonproductivity.
 - (b) Purpose.—It is the purpose of this Act—

(1) to provide a clear and comprehensive Na-1 2 tional mandate for the elimination of discrimination 3 against persons with disabilities; (2) to provide a prohibition of discrimination 4 against persons with disabilities parallel in scope of 5 coverage with that afforded in statutes prohibiting 6 7 discrimination on the basis of race, sex, national 8 origin, and religion; (3) to provide clear, strong, consistent, enforcea-9 ble standards addressing discrimination against per-10 11 sons with disabilities; and 12 (4) to invoke the sweep of congressional author-13 ity, including its power to enforce the fourteenth amendment, to regulate commerce, and to regulate 14 interstate transportation, in order to address the 15 major areas of discrimination faced day-to-day by 16 17 people with disabilities. 18 SEC. 3. DEFINITIONS 19 For purposes of this Act: (1) ON THE BASIS OF HANDICAP.—The term "on 20 the basis of handicap" means because of a physical 21 or mental impairment, perceived impairment, or 22 record of impairment. 23

(2) PHYSICAL OR MENTAL IMPAIRMENT.—The

term "physical or mental impairment" means—

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1	(A) any physiological disorder or condi-
2	tion, cosmetic disfigurement, or anatomical loss
3	affecting one or more of the following body
4	systems:
5	(i) the neurological system;
6	(ii) the musculoskeletal system;
7	(iii) the special sense organs, and res-
8	piratory organs, including speech organs;
9	(iv) the cardiovascular system;
10	(v) the reproductive system;
11	(vi) the digestive and genitourinary
12	systems;
13	(vii) the hemic and lymphatic systems;
14	(viii) the skin; and
15	(ix) the endocrine system; or
16	(B) any mental or psychological disorder,
17	such as mental retardation, organic brain syn-
18	drome, emotional or mental illness, and specific
19	learning disabilities.
20	(3) Perceived Impairment.—The term "per-
21	ceived impairment" means not having a physical or
22	mental impairment as defined in paragraph (2), but
23	being regarded as having or treated as having a
24	physical or mental impairment.

1	(4) RECORD OF IMPAIRMENT.—The term record
2	of impairment" means having a history of, or having
3	been misclassified as having, a physical or mental
4	impairment.
5	(5) REASONABLE ACCOMMODATION.—The term
6	"reasonable accommodation" means providing or
7	modifying devices, services, or facilities, or changing
8	standards, criteria, practices, or procedures for the
9	purpose of responding to the specific functional
10	abilities of a particular person with a physical or
11	mental impairment, perceived impairment, or record
12	of impairment in order to provide an equal opportu-
13	nity to participate effectively in a particular program,
14	activity, job, or other opportunity.
15	SEC. 4. SCOPE OF DISCRIMINATION PROHIBITED.
16	(a) In General.—No person shall be subjected to dis-
17	crimination on the basis of handicap in regard to-
18	(1) employer practices, employment agency
19	practices, labor organization practices, and training
20	programs covered by title VII of the Civil Rights
21	Act of 1964;
22	(2) the sale or rental of housing covered by title
23	VIII of the Civil Rights Act of 1968;
24	(3) any public accommodation covered by title
25	II of the Civil Rights Act of 1964;

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1	(4) transportation services rendered by a person,
2	company, or agency engaged in the principal busi-
3	ness of interstate transportation of persons, goods,
4	documents, or data; and
5	(5) the actions, practices, and operations of a
6	State, or agency or political subdivision of a State.
7	(b) Construction.—
8	(1) REHABILITATION ACT.—Nothing in this Act
9	shall be construed to effect or change the nondis-
10	crimination provisions contained in Title V of the
11	Rehabilitation Act of 1973 (29 U.S.C. 790 et seq.),
12	or to effect or change regulations issued by Federal
13	agencies pursuant to title V of such Act.
14	(2) OTHER LAWS.—Nothing in this Act shall be
15	construed to invalidate or limit any other Federal law
16	or any law of a State or political subdivision of a
17	State, or jurisdiction that provides greater protection
18	or rights for persons with physical or mental impair-
19	ments, perceived impairments, or records of impair-
20	ment than are afforded by this Act.
21	SEC. 5. FORMS OF DISCRIMINATION PROHIBITED.
22	(a) In General.—Subject to the standards and proce-
23	dures established in sections 6 through 9 of this Act, the
24	actions or omissions described in this subsection constitute
25	discrimination on the basis of handicap.

1	(1) SERVICES, PROGRAMS, ACTIVITIES, BENEFITS,
2	JOBS, OR OTHER OPPORTUNITIES.—
3	(A) In general.—It shall be discriminatory
4	to subject a person, directly or through contrac-
5	tual, licensing, or other arrangements, on the
6	basis of handicap, to any of the following:
7	(i) Denial of the opportunity to par-
8	ticipate in or benefit from a service, pro-
9	gram, activity, benefit, job, or other oppor-
10	tunity.
11	(ii) Affording a person an opportunity
12	to participate in or benefit from a service,
13	program, activity, benefit, job, or other op-
14	portunity that is not equal to that afforded
15	others.
16	(iii) Providing a person with a service,
17	program, activity, benefit, job, or other op-
18	portunity that is less effective than that
19	provided to others.
20	(iv) Providing a person with a service,
21	program, activity, benefit, job, or other op-
22	portunity that is different or separate,
23	unless such action is necessary to provide
24	the person with a service, program, activi-

1	ty, benefit, job, or other opportunity that is
2	as effective as that provided to others.
3	(v) Aiding or perpetuating discrimina-
4	tion by providing significant assistance to
5	an agency, organization, or person that dis-
6	criminates.
7	(vi) Denying a person the opportunity
8	to participate as a member of planning or
9	advisory boards.
0	(vii) Otherwise limiting a person in
1	the enjoyment of any right, privilege, ad-
2	vantage, or opportunity enjoyed by others.
3	(B) Levels of achievement.—For pur-
4	poses of this section, services, programs, activi-
5	ties, benefits, jobs, or other opportunities to be
6	equally effective, are not required to produce
7	the identical result or level of achievement for
8	persons with physical and mental impairments,
9	perceived impairments, or records of impair-
0	ment, and persons without such impairments,
1	but such services, programs, activities, benefits,
2	jobs, or other opportunities shall afford persons
3	with such impairments an equal opportunity to
4	obtain the same result, to gain the same bene-
5	fits or to reach the same level of achievement.

1	in the most integrated setting appropriate to the
2	needs of the person.
3	(C) OPPORTUNITY TO PARTICIPATE.—Not-
4	withstanding the existence of separate or differ-
5	ent programs or activities provided in accord-
6	ance with this section, a person with a physical
7	or mental impairment, perceived impairment, or
8	record of impairment shall not be denied the
9	opportunity to participate in such programs or
10	activities that are not separate or different.
11	(D) Administrative methods.—A person,
12	company, or agency may not, directly or
13	through contractual or other arrangements, uti-
14	lize criteria or methods of administration—
15	(i) that have the effect of discrimina-
16	tion on the basis of handicap;
17	(ii) that have the purpose or effect of
18	defeating or substantially impairing the ac-
19	complishment of the objectives of the serv-
20	ices, programs, activities, benefits, jobs, or
21	other opportunities provided with respect to
22	persons with physical or mental impair-
23	ments, or records of impairments; or
24	(iii) that perpetuate the discrimination
25	of others who are subject to common ad-

1	ministrative control or are agencies of the
2	same State.
3	(2) BARRIERS.—It shall be discriminatory—
4	(A) to establish or impose; or
5	(B) to fail or refuse to remove;
6	any architectural, transportation, or communication
7	barriers that prevent or limit the access or participa-
8	tion of persons on the basis of handicap.
9	(3) ACCOMMODATION.—It shall be discriminato-
0	ry to fail or refuse to make a reasonable accommo-
1	dation to permit an individual with a physical or
12	mental impairment, perceived impairment, or record
13	of impairment to apply, have access to, or participate
14	in a program, activity, job, or other opportunity.
15	(4) STANDARDS AND CRITERIA.—It shall be dis-
16	criminatory to impose or apply any qualification
17	standards, selection criteria, or eligibility criteria
18	that—
19	(A) screen out or disadvantage an individ-
20	ual because of a physical or mental impairment,
21	perceived impairment, or record of impairment;
22	or
23	(B) disproportionately screens out or disad-
24	vantages persons with particular types of physi-

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1	cal or mental impairments, perceived impair-
2	ments, or record of impairments;
3	unless such criteria or standards can be shown to be
4	necessary and substantially related to ability to per-
5	form or participate in essential components of the
6	particular service, program, activity, benefit, job, or
7	other opportunity.
8	(5) RELATIONSHIPS OR ASSOCIATIONS.—It shall
9	be discriminatory to exclude or otherwise deny equal
0	services, programs, activities, benefits, jobs, or other
1	opportunities to a person because of the relationship
2	to, or association of, that person with another person
3	that has a physical or mental impairment, perceived
4	impairment, or record of impairment.
5	(b) ACTIONS NOT DISCRIMINATORY.—It shall not be
6	considered to be discrimination on the basis of handicap to
7	exclude or otherwise deny equal services, programs, activi-
8	ties, benefits, jobs, or other opportunities to a person-
9	(1) for reasons wholly unrelated to the existence
20	of or consequences of a physical or mental impair-
21	ment, perceived impairment, or record of impair-
22	ment;
23	(2) based on a legitimate application of qualifi-
24	cation standards, selection criteria, performance
25	standards, or eligibility criteria that are both neces-

1	sary and substantially related to the ability to per-
2	form or participate in the essential components of
3	the particular job, program, activity, or opportunity,
4	and such performance or participation cannot be ac-
5	complished by a reasonable accommodation; or
6	(3) by operating a program or activity that pro-
7	vides services, programs, activities, benefits, jobs, or
8	other opportunities designed for and rendered to per-
9	sons with particular physical or mental impairments
10	or types of impairments.
11	SEC. 6. DISCRIMINATION IN HOUSING.
12	(a) In General.—Notwithstanding the requirements
13	of section 5(a), it shall be an act of discrimination in
14	regard to housing—
15	(1) to discriminate in the sale or rental, or to
16	otherwise make unavailable or deny, a dwelling to
17	any buyer or renter because of a physical or mental
18	impairment, perceived impairment, or record of im-
19	pairment of—
20	(A) such buyer or renter;
21	(B) a person residing in or intending to
22	reside in such dwelling after it is sold, rented,
23	or made available; or
24	(C) any person associated with such buyer
25	or renter; and

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1	(2) to discriminate against any person in the
2	terms, conditions, or privileges of the sale or rental
3	of a dwelling, or in the provision of services or fa-
4	cilities in connection with such dwelling, because of
5	a physical or mental impairment, perceived impair-
6	ment, or record of impairment of-
7	(A) such person;
8	(B) a person residing in or intending to
9	reside in such dwelling after it is so sold,
10	rented, or made available; or
11	(C) any person associated with such
12	person.
13	(b) Removal of Barriers in Housing.—For pur-
14	poses of subsection (a), discrimination includes—
15	(1) a refusal to permit, at the expense of a
16	person with a physical or mental impairment, per-
17	ceived impairment, or record of impairment, reasona-
18	ble modifications of existing premises occupied, or
19	to be occupied, by such person if such modifications
20	may be necessary to afford such person full enjoy-
21	ment of the premises;
22	(2) a refusal to make reasonable accommoda-
23	tions in rules, policies, practices, or services, when

such accommodations may be necessary to afford

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1	such person equal opportunity to use and enjoy a
2	dwelling; or
3	(3) a failure to design and construct qualified
4	multifamily dwellings for first occupancy after the
5	date that is 30 months after the date of enactment of
6	this Act, in such a manner that—
7	(A) the public and common use portions of
8	such dwelling are readily accessible to, and
9	usable by, persons with physical and mental im-
0	pairments;
1	(B) all the doors into and within all prem-
2	ises within such dwellings are sufficiently wide
3	to allow passage by persons in wheelchairs; and
4	(C) all premises within such dwellings con-
5	tain basic universal features of adaptive design.
6	(c) Definition.—As used in this section the term
7	"qualified multifamily dwellings" means—
8	(1) buildings consisting of two or more units if
9	such buildings have one or more elevators; and
20	(2) those units in other buildings consisting of
21	two or more units that are on the ground floor.
22	SEC. 7. LIMITATIONS ON THE DUTIES OF ACCOMMODATION AND
23	BARRIER REMOVAL.
4	(a) Existence Threatening Alterations.—

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(1) IN GENERAL.—The failure or refusal to remove architectural, transportation, and communication barriers, and to make reasonable accommodations, required under section 5(a) shall not constitute an unlawful act of discrimination on the basis of handicap if such barrier removal or accommodation would fundamentally alter the essential nature, or threaten the existence of the program, activity, business, or facility in question.

(2) OTHER ACTION.—In the event that barrier removal is not required because it would result in a fundamental alteration or threaten the existence of a program, activity, business, or facility, there shall continue to be a duty to conform to other requirements of this Act and to take such other actions as are necessary to make a program, activity, or service, when viewed in its entirety, readily accessible to and usable by persons with physical and mental impairments, perceived impairments, or record of impairments.

(b) TIME FOR ALTERATIONS.—

(1) IN GENERAL.—If substantial modifications to existing buildings and facilities are necessary in order to remove architectural, transportation, and communication barriers, as required under section

- 5(a), such modifications shall, unless required earlier by other law or regulation, be made within a reasonable period of time, not to exceed 2 years from the date of enactment of this Act.
 - (2) EXCEPTION.—Regulations promulgated pursuant to section 8 of this Act may allow up to 5 years from the date of enactment of this Act where reasonably necessary for the completion of such modifications to particular classes of buildings and facilities.

(c) Mass Transportation.—

- (1) In GENERAL.—If substantial modifications to existing platforms and stations of mass transportation systems are necessary in order to remove architectural, transportation, and communication barriers, as required under section 5(a), regulations promulgated pursuant to section 8 of this Act may, unless required earlier by other law or regulation, allow a reasonable period of time, in no event to exceed 10 years from the date of enactment of this Act, for such modifications to be made.
- (2) Affect.—Paragraph (1) shall not affect the duty of providers of transportation services to conform to other requirements of this Act, including the requirement of removing other types of architectural,

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1	transportation, and communication barriers, and the
2	application of such requirements to vehicles and roll
3	ing stock.
4	SEC. 8. REGULATIONS.
5	(a) Architectural and Transportation Barriers
6	COMPLIANCE BOARD.—Within 6 months of the date of en-
7	actment of this Act, the Architectural and Transportation
8	Barriers Compliance Board shall issue minimum guide-
9	lines, to supplement the existing Minimum Guidelines and
0	Requirements for Accessible Design, to establish standards
1	for the architectural, transportation, and communication
2	accessibility of buildings, facilities, vehicles, and rolling
3	stock subject to the requirements of this Act.
4	(b) Attorney General.—
5	(1) In GENERAL.—Within 1 year of the date of
6	enactment of this Act, the Attorney General shall
7	promulgate regulations for the implementation and
8	enforcement of the requirements of this Act as it ap-
9	plies to States and agencies and political subdivi-
0	sions of States.
1	(2) MINIMUM GUIDELINES.—The Attorney Gen-
2	eral of the United States shall coordinate the timely
3	development of regulations required under this sec-
1	tion and shall issue, within six months of the effec-

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1	tive date of this Act, minimum guidelines for the de-
2	velopment of such regulations.
3	(c) Equal Employment Opportunity Commission.—
4	(1) Employer practices.—
5	(A) IN GENERAL.—Within 1 year of the
6	date of enactment of this Act, the Equal Em-
7	ployment Opportunity Commission shall pro-
8	mulgate regulations for the implementation and
9	enforcement of the requirements of this Act as
10	it applies to employer practices.
11	(B) Prohibitions.—The regulations pro-
12	mulgated under subparagraph (A) shall prohibit
13	discrimination in regard to job application pro-
14	cedures, the hiring and discharge of employees,
15	employee compensation, job training, and other
16	terms, conditions, and privileges of employ-
17	ment.
18	(2) REQUIREMENTS.—The regulations promulgat-
19	ed under subparagraph (A) shall include, for all cov-
20	ered employers having 15 or more employees, a re-
21	quirement of outreach and recruitment efforts to in-
22	crease the work force representation of individuals
23	with physical or mental impairments, or records of

impairments, and shall establish a process and time-

liness for the development, implementation, and peri-

1	odic revision of such outreach and recruitment ef-
2	forts.
3	(3) Preemloyment Inquiries.—
4	(A) In General.—The regulations promul-
5	gated under paragraph (1)(A) shall include a re-
6	quirement that employers may not conduct a
7	preemploymnet medical examination and may
8	not make a preemployment inquiry of an appli-
9	cant as to whether such applicant has a physical
10	or mental impairment, perceived impairment, or
11	record of impairment, or as to the nature or se-
12	verity of such impairment.
13	(B) PERMITTED INQUIRIES.—An employer—
14	(i) may make a preemployment in-
15	quiry into the ability of an applicant to sat-
16	isfy legitimate qualifications standards, se-
17	lection criteria, performance standards, or
18	eligibility criteria as permitted under sec-
19	tion 5(b)(2);
20	(ii) may condition an offer of employ-
21	ment on the results of a medical examina-
22	tion conducted prior to the entrance to duty
23	of the applicant, if—
24	(I) all entering applicants are sub-
25	jected to such an examination regard-

1	less of physical or mental impairment,
2	perceived impairment, or record of
3	impairment; and
4	(II) the results of such an exami-
5	nation are used only in accordance
6	with the requirements of this section;
7	(iii) taking remedial action to correct
8	the effects of past discrimination, or en-
9	gaged in outreach and recruitment efforts
0	to increase the participation of persons
1	with physical or mental impairments, may
2	invite employment applicants to indicate
3	whether, and to what extent, such appli-
4	cants have a physical or mental impair-
5	ment, if—
6	(I) the employer states clearly on
7	any written questionnaire used for em-
8	ployment purposes, or makes clear
9	orally if no written questionnaire is
0.	used, that the information requested is
1	intended for use solely in connection
2	with such remedial action or outreach
3	and recruitment activities; and
4	(III) the employer states clearly
5	that the information is being requested

1	on a voluntary basis, that such infor-
2	mation will be kept confidential as
3	provided in subparagraph (C), that re-
4	fusal to provide such information will
5	not subject the applicant to any ad-
6	verse treatment, and that such infor-
7	mation will be used only in accord-
8	ance with the requirements of this sec-
9	tion.
10	(C) CONFIDENTIALITY.—Information, as to
11	the medical condition or history of the appli-
12	cant, obtained in accordance with this paragraph
13	shall be collected and maintained on separate
14	forms that shall be accorded the same confiden-
15	tiality as are medical records, except that—
16	(i) supervisors and managers may be
17	informed of restrictions on the work or
18	duties of persons with physical or mental
19	impairments and of necessary accommoda-
20	tions for such persons;
21	(ii) first aid and safety personnel may
22	be informed, where appropriate, if such a
23	condition may require emergency treat-
24	ment; and

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1	(iii) government officials investigating
2	compliance with this Act shall be provided
3	with relevant information on request.
4	(d) SECRETARY OF HOUSING AND URBAN DEVELOP-
5	MENT.—Within 1 year of the date of enactment of this Act,
6	the Secretary of Housing and Urban Development shall
7	promulgate regulations for the implementation and en-
8	forcement of the requirements of this Act as it applies to
9	sellers, landlords, and other providers of housing.
10	(e) Secretary of Transportation.—
11	(1) In GENERAL.—Within 1 year of the date of
12	enactment of this Act, the Secretary of Transporta-
13	tion shall promulgate regulations for the implementa-
14	tion and enforcement of the requirements of this Act
15	as it applies to State and local transit systems and to
16	those engaged in the business of interstate transpor-
17	tation.
18	(2) STANDARDS.—The regulations promulgated
19	under paragraph (1) shall include standards regarding
20	the accessibility of vehicles and rolling stock that are
21	consistent with the requirements of paragraph (3).
22	(3) REQUIREMENTS.—With respect to State and
23	local transit systems, rail and light rail services, and
24	bus companies, the standards issued under paragraph
25	(2) shall—

(A) insure that all vehicles or rolling stock 1 that are purchased, leased, renovated, or other-2 wise placed into service after the date of enact-3 ment of this Act shall be accessible to and 4 usable by persons with physical or mental im-5 pairments, including wheelchair users; 6 (B) permit a reasonable period of time, not 7 to exceed 7 years, for such transportation opera-8 tors to purchase, acquire, or modify sufficient vehicles and rolling stock so that the peak fleet 10 of such operators has at least 50 percent of the 11 vehicles and rolling stock that are accessible to 12 and usable by persons with physical or mental 13 impairments, including wheelchair users; and 14 (C) insure that the use of paratransit and 15 other specialized transportation services for per-16 sons with physical or mental impairments shall 17 be used as a supplement to other forms of trans-18 portation, but shall not affect the requirement 19 that transportation systems and services avail-20 able to members of the public shall be accessi-21 ble to and usable by persons with physical or 22 mental impairments, including wheelchair users. 23

24 (f) SECRETARY OF COMMERCE.—Within 1 year of the 25 date of enactment of this Act, the Secretary of Commerce

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1	shall	promulgate	regulations	for	the	implementation	and
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- 2 enforcement of the requirements of this Act as it applies to
- 3 places of public accommodation.
- 4 SEC. 9. ENFORCEMENT.

5 (a) ADMINISTRATIVE ACTIONS.—

- (1) In GENERAL.—Any person who believes that he or she or any specific class of individuals is being or is about to be subjected to discrimination on the basis of handicap in violation of this Act, shall have a right, by himself or herself, or by a representative, to pursue such administrative enforcement procedures and remedies as are available in connection with the regulations issued pursuant to section 8 of this Act.
 - (2) Remedy.—Agencies enforcing such regulations shall have the authority to order all appropriate remedial relief, including compliance orders, cutoff of Federal funds, rescission of Federal licenses, monetary damages, and back pay.

(b) CIVIL ACTIONS.—

(1) RIGHT TO FILE.—Any person who believes that he or she or any specific class of individuals is being or is about to be subjected to discrimination on the basis of handicap in violation of this Act, shall have a right, by himself or herself, or by a rep-

1	resentative, to file a civil action for injunctive relief,
2	monetary damages, or both in a district court of the
3	United States.
4	(2) Administrative enforcement.—The ex-
5	haustion of administrative enforcement procedures
6	and remedies as contemplated in section 9(a) shall
7	not be a prerequisite to the filing of a civil action
8	under this subsection, except in regard to employer
9	practices, employment agency practices, labor orga-
10	nization practices, and training programs, covered by
11	section 4(a)(1) of this Act, for which such exhaus-
12	tion shall be required unless—
13	(A) administrative enforcement procedures
14	and remedies as contemplated in section 9(a)
15	are not available; or
16	(B) such enforcement procedures are not
17	concluded within 180 days after the filing of a
18	complaint of discrimination prohibited under
19	this Act.
20	(c) Additional Evidence.—In any action brought
21	under this section, the court shall receive the records of the
22	administrative proceedings, shall hear additional evidence
23	at the request of a party, and, basing its decision on the
24	preponderance of the evidence, shall grant such relief as
25	the court determines is appropriate.

- 1 (d) JURISDICTION.—The district courts of the United
- 2 States shall have jurisdiction of actions brought under this
- 3 Act without regard to the amount in controversy.
- 4 (e) IMMUNITY.—A State shall not be immune under
- 5 the eleventh amendment to the Constitution of the United
- 6 States from suit in Federal court for a violation of this Act.
- 7 In a suit against a State for a violation of the requirements
- 8 of this Act, remedies (including remedies both at law and
- 9 in equity) are available for such a violation to the same
- 10 extent as such remedies are available for such a violation
- 11 in a suit against any public or private entity other than a
- 12 State.
- 13 (f) ATTORNEY'S FEES.—In any action or administra-
- 14 tive proceeding commenced pursuant to this section, the
- 15 court, or agency, in its discretion, may allow the prevailing
- 16 party, other than the United States, a reasonable attorney's
- 17 fee in addition to costs, and the United States shall be
- 18 liable for costs the same as a private person.
- 19 (g) BURDEN OF PROOF.—In any administrative pro-
- 20 ceeding or civil action brought under this Act, the burden
- 21 of proving the legitimacy of any qualifications standard,
- 22 selection criteria, or eligibility criteria at issue in a case,
- 23 and of proving the defense that a particular reasonable ac-
- 24 commodation or removal of an architectural, transporta-
- 25 tion, or communication barrier would fundamentally alter

- 1 or threaten the existence of the program, activity, business,
- 2 or facility in question, shall be on the person, agency, or
- 3 entity alleged to have committed an act of discrimination,
- 4 and shall not be on the complainant.
- 5 SEC. 10. EFFECTIVE DATE.
- This Act shall become effective on the date of enact-
- 7 ment.

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