

Main Speech File

THE KANSAS ASSOCIATION OF WHEAT GROWERS
DODGE CITY, KANSAS
NOVEMBER 10, 1966
REMARKS OF HONORABLE BOB DOLE

WHEAT FOR PEACE

NEW DIRECTIONS AND NEW DIMENSIONS

LET ME SAY FIRST OF ALL THAT I AM VERY PLEASED TO BE WITH YOU TODAY.

I WISH TO THANK THOSE WHO MAY HAVE SUPPORTED ME ON TUESDAY. ^I~~AND~~ LOOK FORWARD
TO SERVING ALL OF YOU DURING THE NEXT TWO YEARS.

I WANT TO DISCUSS CHANGES IN THE "FOOD FOR PEACE" PROGRAM, BUT BEFORE DOING SO, WANT TO COMMENT BRIEFLY ABOUT THE HEARINGS HELD BEFORE THE HOUSE COMMITTEE ON AGRICULTURE ^{a few weeks ago,} WITH REFERENCE TO INCREASES IN BREAD PRICES.

FOOD IS THE BIGGEST INDUSTRY IN THE UNITED STATES, AND BREAD IS ONE OF THE LARGEST AND MOST BASIC ITEMS IN THAT INDUSTRY.

BREAD BEGINS WITH WHEAT, AND THE UNITED STATES CONSUMED 512 MILLION BUSHELS OF WHEAT IN 1965. THIS CONVERTS IN 116 POUNDS OF WHEAT FLOUR PLUS CEREALS FOR EVERY MAN, WOMAN, AND CHILD. AMERICANS CONSUME A TOTAL OF \$4.5 BILLION WORTH OF BREAD AND RELATED PRODUCTS EACH YEAR. IN ITS 1962 SURVEY OF MANUFACTURERS, THE BUREAU OF CENSUS SAID THAT BREAD AND RELATED PRODUCTS RANKED EIGHTH IN VALUE OF SHIPMENTS AMONG ALL CLASSIFICATIONS IN THEIR SURVEY, INCLUDING SUCH INDUSTRIAL GIANTS AS MOTOR VEHICLES AND PARTS, PETROLEUM PRODUCTS, STEEL MILLS, AND AIRCRAFT MANUFACTURING.

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IN JULY OF THIS YEAR, THE RETAIL PRICE OF BREAD WAS INCREASED IN MOST PARTS OF THE COUNTRY BY AMOUNTS VARYING FROM 2 TO 3 CENTS PER LOAF.

IMMEDIATELY FOLLOWING THE ANNOUNCEMENTS OF THE INCREASES, THERE WAS A STRONG CONSUMER REACTION DEVELOPED. THIS, IN TURN, WAS FOLLOWED BY CHARGES AND COUNTERCHARGES BY VARIOUS MEMBERS OF THE FOOD INDUSTRY, BLAMING AT VARIOUS TIMES THE FARMER, THE MILLER, THE BAKER, THE RETAILER, AND THE UNIONS.

THE FARMER WAS AN EARLY AND EASY TARGET FOR THOSE INTENT ON PLACING BLAME. WITH THE DISAPPEARANCE OF THE SURPLUS STOCKS OF WHEAT AND THE INCREASED DEMAND FOR OUR WHEAT ABROAD, PRICES OF WHEAT ADVANCED THROUGH THE SPRING AND SUMMER. WHEN THE BREAD PRICE INCREASES WERE ANNOUNCED, IT WAS EASY TO ASSUME THIS CAUSED THE INCREASED WHEAT PRICES. A PROMINENT BAKERY EXECUTIVE APPEARED ON NETWORK TV AND CHARGED THE HIGHER WHEAT PRICES AS THE REASON FOR HIGHER BREAD PRICES. A LARGE METROPOLITAN NEWSPAPER CARRIED A HEADLINE, "UPWARD TREND OF BREAD PRICES TRACED TO THE FARM".

THE TESTIMONY AND EVIDENCE GATHERED BY THE SUBCOMMITTEE WAS CONCLUSIVE THAT THE FARMER CANNOT BE BLAMED.

THERE HAS BEEN A WIDENING GAP BETWEEN RETAIL FOOD PRICES AND THE PRICES RECEIVED BY FARMERS. ALTHOUGH THERE HAS BEEN SOME IMPROVEMENT IN FARM PRICES IN 1965 AND 1966, THESE PRICES ARE STILL BELOW THE 1947-49 AVERAGE.

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PRICES RECEIVED BY FARMERS FOR WHEAT IN MID-JULY, SHORTLY BEFORE THE RETAIL BREAD PRICES WERE INCREASED, WERE \$1.74 PER BUSHEL, COMPARED WITH \$1.44 IN MAY AND \$1.31 IN JULY, 1965. HOWEVER, THIS INCREASE IN THE FARM PRICE OF WHEAT ACCOUNTS FOR ONLY A FRACTION OF A CENT IN THE RETAIL PRICE OF BREAD. IT TAKES A PRICE CHANGE IN WHEAT OF ABOUT 70 CENTS PER BUSHEL TO MAKE A DIFFERENCE OF 1 CENT IN THE COST OF THE WHEAT IN A 1-POUND LOAF OF BREAD.

AS YOU KNOW, THE PRICE OF BREAD AND THE PRICE OF WHEAT HISTORICALLY HAVE LITTLE RELATIONSHIP. THE AVERAGE PRICE OF BREAD HAS INCREASED EVERY YEAR SINCE WORLD WAR II EXCEPT 1964. IN MORE THAN HALF OF THE YEARS, THE FARMER'S PRICE FOR WHEAT HAS DECLINED. SINCE 1947-49, THE PRICE OF BREAD HAS INCREASED OVER 70 PERCENT WHILE FARMERS NOW RECEIVE ABOUT THE SAME PRICE FOR WHEAT, INCLUDING THE VALUE OF MARKETING CERTIFICATES, AS WAS RECEIVED IN 1947-49.

IN THE 1-YEAR PERIOD, JULY 1965 TO JULY 1966, THE FARMER'S RETURN FOR THE FARM INGREDIENTS IN A 1-POUND LOAF OF BREAD ROSE FROM 3.4 TO 3.9 CENTS, ONLY ONE-HALF CENT. THE NATIONAL AVERAGE PRICE OF BREAD ROSE BY ABOUT 1 CENT DURING THIS TIME. AND IN JULY, INCREASES OF MORE THAN 1 CENT PER POUND WERE REPORTED IN MANY PARTS OF THE COUNTRY. THE FARMER'S POR-

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TION OF THE COST OF A LOAF OF BREAD, THEREFORE, CONTRIBUTES LITTLE TO THE OVERALL COST OF THAT LOAF.

IT IS EVIDENT THAT THE FARMERS' PORTION OF THE PRICE OF BREAD HAS NOT INCREASED SIGNIFICANTLY SINCE 1947-49. In MY OPINION, THE HEARINGS WERE REQUESTED BY MANY MEMBERS OF CONGRESS FROM URBAN AREAS IN AN EFFORT TO LAY THE BLAME FOR BREAD PRICE INCREASES ON THE FARMER'S DOOR STEP. WHILE THE HEARINGS WERE ^{generally} INCONCLUSIVE, IT WAS CERTAINLY CLEAR THAT THE FARMER HAS A VERY POOR PROFIT PICTURE. FARMERS, BY CONSISTENTLY IMPROVING EFFICIENCY, HAVE MADE SUCH A LARGE CONTRIBUTION TO THE STABILITY OF THE GENERAL ECONOMY THAT THEY NOW PROVIDE THE NATION'S MOST FORCEFUL RESISTANCE TO INFLATION.

AMONG OTHER THINGS, THE GREATLY CHANGED 90TH CONGRESS WILL BE REQUIRED TO ONCE AGAIN CONSIDER THE EXTENSION AND AMENDMENT OF PUBLIC LAW 480, THE "FOOD FOR PEACE" PROGRAM. THE CURRENT EXTENSION OF THE ACT RUNS THROUGH DECEMBER 31, 1968.

WHEN THE TIME ROLLS AROUND, PRESUMABLY IN THE SPRING OF 1968, TO HOLD HEARINGS ON BILLS TO EXTEND THIS VALUABLE PROGRAM, WE WHO SERVE ON THE HOUSE AGRICULTURE COMMITTEE WILL BE LOOKING AT THE ADMINISTRATION'S RECORD TO SEE IF THE NEW DIMENSIONS AND NEW DIRECTIONS INCORPORATED INTO THIS YEAR'S BILL HAVE ACTUALLY BEEN DEVELOPED.

WHEN I SPEAK OF THE NEW DIRECTIONS AND THE NEW DIMENSIONS INCORPORATED IN THIS YEAR'S BILL, I AM REFERRING TO THESE FOUR SPECIFIC

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CONCEPTS:

FIRST. THE EMPHASIS ON SELF-HELP.

SECOND. THE IMPLEMENTATION OF FAMILY PLANNING AND POPULATION CONTROL.

THIRD. THE CHANGE FROM "SURPLUS" DISPOSAL TO A PROGRAM OF "AVAILABILITY."

FOURTH. THE RESULTS OF ACCELERATED AGRICULTURAL TECHNICAL ASSISTANCE.....THE "BREAD AND BUTTER CORPS". -- or "farmer to farmer" Program.

BEFORE TAKING A CLOSER LOOK AT THESE NEW DIRECTIONS AND NEW DIMENSIONS, IT MIGHT BE WISE TO EXAMINE JUST WHERE WE HAVE BEEN GOING, PARTICULARLY IN REGARD TO THE WORLD WHEAT SITUATION.

AS MR. LOREN W. JOHNSON, SPEAKING AT THE AMERICAN BAKERS ASSOCIATION CONVENTION A FEW WEEKS AGO, POINTED OUT, IN 1890 THE WORLD CONSUMED ABOUT 3 BILLION BUSHEL OF WHEAT. BY 1950, USE HAD MORE THAN DOUBLED TO 6.5 BILLION BUSHEL, AND BY 1965, IT WAS ABOUT 9.5 BILLION BUSHEL. IN THE LAST 15 YEARS CONSUMPTION HAS INCREASED ALMOST 50 PERCENT, WHICH MEANS THAT THE RATE OF INCREASE HAS DOUBLED IN RECENT YEARS. THE RATE OF GROWTH IS GEOMETRIC, BECAUSE THE PER CAPITA USE OF WHEAT IS INCREASING. IN THE WORLD OF 1890, THE PER CAPITA CONSUMPTION OF WHEAT WAS 2 BUSHEL. IN 1950 IT WAS 2.6 BUSHEL PER CAPITA AND NOW IT IS 2.85 BUSHEL. IN 75 YEARS, THIS REPRESENTS A GAIN OF 40 PERCENT IN PER CAPITA USE.

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THE INCREASE IN PER CAPITA CONSUMPTION OF WHEAT IS SURPRISING BECAUSE WE ARE WELL AWARE OF THE DECLINING PER CAPITA CONSUMPTION IN THIS COUNTRY AND EUROPE, BUT THE UNDERDEVELOPED AREAS OF THE WORLD ARE ON A STRONG GROWTH CURVE IN THE USE OF WHEAT, AND UNLIKE US, MANY PEOPLE WOULD USE MORE WHEAT, IF THEY COULD GET IT.

BACK IN 1936, THE UNITED STATES PRODUCED 629 MILLION BUSHELS OF WHEAT. THE MILLING INDUSTRY USED ABOUT 500 MILLION, THE FEED INDUSTRY 100 MILLION, AND WE IMPORTED 30 MILLION BUSHELS OF MILLING WHEAT FROM CANADA, AFTER HAVING IMPORTED 25 MILLION THE PREVIOUS YEAR. IN SHORT, YOUR PREDECESSORS OF 30 YEARS AGO WOULD NEVER HAVE THOUGHT OF SERIOUSLY DISCUSSING THE WORLD WHEAT SITUATION BECAUSE IT DIDN'T MATTER VERY MUCH IN THOSE DAYS.

IN THE LAST 12 YEARS, THE WORLD TRADE IN WHEAT -- SHIPMENTS FROM ONE COUNTRY TO ANOTHER-- HAS MORE THAN DOUBLED, FROM LESS THAN ONE BILLION BUSHELS PER YEAR TO MORE THAN TWO BILLION. THIS IS A RATHER STARTLING INCREASE WHEN WE REALIZE THAT WHEAT WAS CULTIVATED ORIGINALLY ABOUT 7,000 YEARS B.C. BY THE FIRST CIVILIZATIONS WHO ENGAGED IN THE FIRST EXPORT OF WHEAT IN EXCHANGE FOR TIMBER. IT IS IMPORTANT TO NOTE THAT SUCH A SHARP INCREASE IN SHIPMENTS OF WHEAT HAS OCCURRED IN THE LAST DECADE.

WHY, WE MAY ASK, HAS THIS RAPID GROWTH IN THE PAST TWO DECADES TAKEN PLACE?

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THERE ARE SEVERAL REASONS:

1. THE INDUSTRIALIZED NATIONS, PARTICULARLY THE UNITED STATES AND CANADA, BEING WELL FED AND HAVING SURPLUS AGRICULTURAL CAPACITY, HAVE HAD WHEAT TO SELL.
2. FOOD NEEDS HAVE BEEN GROWING IN THE POOR NATIONS BECAUSE POPULATIONS HAVE BEEN INCREASING AND PEOPLE ARE EATING A BIT MORE FOOD. THE FOOD AND AGRICULTURAL ORGANIZATION ESTIMATES THAT THE WORLD POPULATION INCREASED 70 MILLION IN 1965-66, WHICH INDICATES A POTENTIAL DEMAND FOR ANOTHER 200 MILLION BUSHELS. AS SENATOR DIRKSEN HAS POINTED OUT, 70 MILLION PEOPLE IS THE EQUIVALENT OF A "NEW FRANCE" BEING ADDED TO THE WORLD EACH YEAR.
3. RELATIVELY LOW PRICES FOR WHEAT ON WORLD MARKETS, PLUS LOW COST OCEAN TRANSPORTATION HAVE BEEN OTHER FACTORS. THE UNITED STATES, THROUGH PUBLIC LAW 480, GAVE A TREMENDOUS BOOST TO THE CONSUMPTION OF WHEAT BY PRICING IT VERY ATTRACTIVELY. FROM THE START OF THIS PROGRAM IN 1954 THROUGH THE END OF LAST YEAR, OVER 3.9 BILLION BUSHELS OF U. S. WHEAT HAVE BEEN SOLD, BARTERED, OR DONATED IN OVER 100 FOREIGN NATIONS. PEOPLE THROUGHOUT THE WORLD HAVE TASTED OUR WHEAT, FOUND IT ATTRACTIVE, AND BECAME OUR CUSTOMERS BECAUSE OF PUBLIC LAW 480. ACTUALLY, WHEAT SELLS IN WORLD MARKETS FOR LESS THAN HALF THE PRICE OF RICE. IN FACT, THE PRICE HISTORY

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FOR THE PAST 100 YEARS REVEALS THAT WHEAT PRICES ON WORLD MARKETS ARE USUALLY LOW IN RELATION TO MOST OTHER RAW MATERIALS.

YES, THE EXISTENCE OF SURPLUS WHEAT IN THE UNITED STATES AND OTHER ADVANCED COUNTRIES; GROWING WORLD FOOD NEEDS; AND THE RELATIVELY LOW WORLD PRICES INSPIRED BY PUBLIC LAW 480 HAVE ALL BEEN MAJOR FACTORS IN THE TREMENDOUS INCREASE WE HAVE SEEN IN WHEAT EXPORTS DURING THE PAST FEW DECADES.

~~But~~ WHAT ABOUT THE FUTURE?

WILL THERE BE ENOUGH FOOD FOR PEACE?

WILL THERE BE AN AMPLE SUPPLY OF WHEAT FOR PEACE TO MEET THE EXPLODING WORLD POPULATION?

WILL THE ~~FOUR~~ NEW DIMENSIONS AND DIRECTIONS INCLUDED IN THIS YEAR'S BILL BE IMPLEMENTED QUICKLY ENOUGH TO AVERT THE IMPENDING CATASTROPHE?

Food
For
Peace

LET'S TAKE JUST A QUICK LOOK AT THE WORLD'S FOOD POTENTIAL, PARTICULARLY IN WHEAT.

DR. JOHN HAGGERTY OF AGRICULTURE RESEARCH, INC., AND FORMER DIRECTOR OF THE OFFICE OF FOREIGN AGRICULTURAL RELATIONS OF THE U. S. DEPARTMENT OF AGRICULTURE WAS ONE OF THE 10 EXPERT WITNESSES THE HOUSE COMMITTEE ON AGRICULTURE HEARD EARLIER THIS YEAR AS WE WERE PREPARING TO EXTEND PUBLIC LAW 480. HE POINTED OUT TO US SOME VERY FUNDAMENTAL AND VERY IMPORTANT FACTS OF LIFE IN

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REGARD TO WORLD GEOGRAPHY. WE WERE WONDERING WHETHER THERE IS ENOUGH SOIL
IN THE WORLD TO GROW FOOD FOR 7 BILLION PEOPLE, THE NUMBER EXPECTED BY THE
END OF THIS CENTURY. WHERE IS THIS LAND? WHAT IS IT GOING TO TAKE TO
BRING IT INTO FOOD PRODUCTION?

DR. HAGGERTY POINTED OUT THAT:

THERE ARE NOW SOME 3.5 BILLION ACRES OF CROPLAND IN THE WORLD.
THIS INCLUDES ALL TREE CROPS, REGULAR FALLOW, AND ROTATIONAL PAS-
TURE -- ABOUT 1 ACRE PER PERSON TODAY.

USDA AND FAO ESTIMATE POTENTIALLY ARABLE LAND IN THE WORLD
(INCLUDING PRESENT CROPLAND) TO BE 6.6 BILLION ACRES.

IT WOULD BE A MASSIVE TASK TO RECLAIM SUBSTANTIAL NEW LANDS.
THE COST WOULD BE FANTASTIC -- NEARLY A HALF A TRILLION DOLLARS.
A GOOD EXAMPLE IS THE ASWAN DAM IN EGYPT. IT WILL INCREASE AGRI-
CULTURAL LAND BY 30 PERCENT, AT A COST OF 1 BILLION DOLLARS, BUT
POPULATION BY 1980 WILL BE UP 35 PERCENT. THUS EGYPT WILL BE RUN-
NING AN EXHAUSTIVE RACE JUST TO STAY IN SUBSTANTIALLY THE SAME PLACE.

SUCCESSFUL AGRICULTURE IS CONCENTRATED IN THE NORTHERN TEMPERATE
ZONE. (MOST OF THE SOUTHERN HEMISPHERE IS WATER). LIKewise, MOST
OF OUR AGRICULTURAL RESEARCH AND PRACTICAL FARMING EXPERIENCE IS IN

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THE TEMPERATE ZONES, WHILE THE VAST BULK OF UNDERDEVELOPED LAND IS
IN THE TROPICS.

- ABOUT 70 PERCENT OF THE EARTH'S SURFACE IS WATER.

THE REMAINING 30 PERCENT OF THE EARTH IS LAND (SOME 33 BILLION
ACRES) --

(1) ONE-TWENTIETH OF OUR LAND IS UNDER POLAR ICE OR TUNDRA;

(2) ONE-FIFTH IS MOUNTAIN CHAINS (ROCKIES, ANDES, ALPS, ATLAS,
CARPATHIANS, CAUCASUS, AND HIMALAYAN);

(3) GREAT LAND MASSES ARE IN SUBPOLAR REGIONS OF CANADA,
ALASKA, AND RUSSIA (POSSIBLE FOR 10 PERCENT OR 320 MILLION ACRES
TO BE POTENTIAL AGRICULTURAL AREAS);

(4) ONE-FOURTH IS DESERT (USUALLY IN 20° TO 40° LATITUDES)
WHICH INCLUDES THE DEAD HEART OF AUSTRALIA, THE KALAHARI AND
SAHARA IN AFRICA, THE ATACAMA AND PATAGRONIAN DESERTS IN SOUTH
AMERICA, THE SONORA IN NORTH AMERICA, THE ARABIAN, THE THAR
OF INDIA, AND THE TURKESTAN AND GOBI DESERTS OF ASIA;

(5) IT IS POSSIBLE FOR PERHAPS 20 PERCENT (OR 800 MILLION
ACRES) OF SAVANNAH LANDS (BETWEEN DESERTS AND TROPICAL RAIN
FORESTS) TO BE DEVELOPED -- THESE INCLUDE THE LLANOS AND CAMPOS

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CERRADOS OF SOUTH AMERICA, THE SUDAN AND VELDTS IN AFRICA,
NORTHERN AUSTRALIA, AND THE "MONSOON SAVANNAHS" OF JAVA, EAST
INDIA, VIETNAM; AND

(6) ALMOST EMPTY OF PEOPLE, THE WORLD'S REMAINING LAND
RESOURCE IS THE TROPICAL RAIN FOREST BELT (AMAZON BASIN, CENTRAL
AMERICA, CONGO REGION, INDONESIA, AND MALAYSIA) -- THIS AREA
ACCOUNTS FOR 2.8 BILLION ACRES WHICH REPRESENT THREE-QUARTERS
OF THE EARTH'S POTENTIAL NEW CROPLAND, MORE RESEARCH IS NEEDED
BEFORE WE EVEN KNOW HOW TO FARM THEM OR TO DEVELOP THEM FOR
FARMING. THE CENTRAL POINT THAT DR. HAGGERTY MADE WAS THAT IN VIEW OF
THE PRACTICAL PROBLEMS, INCREASED FOOD PRODUCTION MUST BE OBTAINED FOR THE
MOST PART BY ENHANCING THE PRODUCTIVITY OF SOIL ALREADY UNDER CULTIVATION.
THAT, OF COURSE, MEANS IN LARGE PART THE UNITED STATES, AND WHEN IT COMES
TO WHEAT IT MEANS STATES LIKE KANSAS, Ohio.

ON TOP OF THESE GEOGRAPHIC FACTS OF LIFE, WE MUST ALSO FACE THE
FACTS OF WORLD POPULATION GROWTH. ABOUT 3.3 BILLION PEOPLE NOW SHARE THIS
PLANET. IN 15 YEARS, THEY WILL GROW TO 4 BILLION. BY THE YEAR 2000, JUST
34 YEARS AWAY, NEARLY 7 BILLION SOULS -- ABOUT TWO FOR EVERY ONE ALIVE TODAY --
WILL BE SCRAMBLING FOR EARTH'S FOOD AND LIVING SPACE.

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WORSE, MOST OF THE GROWTH WILL OCCUR IN ASIA, AFRICA, AND LATIN AMERICA, THE FOOD-SHY AREAS.

HERE AT HOME, IT'S TRUE THAT THE BIRTHRATE IS DROPPING. BUT EVEN SO, OUR POPULATION PROBABLY WILL CLIMB FROM TODAY'S 196 MILLION TO 360 MILLION IN 2000. IT WILL TOP 300 MILLION EVEN IF THE BIRTHRATE FALLS TO THE LEVEL OF THE 1930's.

TO GRASP THE CALAMITY THAT CONFRONTS THE POOR NATIONS, SUPPOSE 3 THAT THE U. S. POPULATION WERE TO INCREASE AT THE SAME RATE AS THEIRS.

BASED ON AREA, OUR SHARE OF THE 3 BILLION NEW HUMANS WOULD BE 750 MILLION. THIS WOULD MEAN AN INCREASE EVERY TEN YEARS OF 190 MILLION MORE PEOPLE, NEARLY THE EQUIVALENT OF OUR TOTAL POPULATION TODAY.

IMAGINE THE CRISES THAT WOULD BRING IN JOBS, SCHOOLS, AND FOOD RESOURCES.

IN THE UNDERDEVELOPED NATIONS, WHERE FOOD IS ALREADY SCARCE, IT'S NOT A MATTER OF "JUST IMAGINE". THE HAVOC AND HUNGER AHEAD IS A NEAR-CERTAINTY.

IN THE FACE OF SUCH CATASTROPHE, WHY DON'T THEY, THE HUNGRY NATIONS, SLOW THEIR GROWTH? UNFORTUNATELY, THERE ARE LITERALLY DOZENS OF OBSTACLES.

IN APPROACHING THE FOUR NEW DIMENSIONS AND DIRECTIONS OF THE "FOOD FOR PEACE" PROGRAM THEN, WE SEE THAT THERE HAS BEEN A DRAMATIC INCREASE IN WHEAT

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(AS WELL AS OTHER FOOD) EXPORTS DURING THE PAST FEW DECADES. WE SEE THAT THE BULK OF POTENTIAL PRODUCTION IS CENTERED IN THE DEVELOPED COUNTRIES LIKE THE UNITED STATES. AND FINALLY, WE SEE THAT MALTHUSIAN ARITHMETIC.... OR MORE ACCURATELY YET, MALTHUSIAN GEOMETRY.... IS RECORDING A TERRIFIC POPULATION EXPLOSION. * <

IN THE YEARS AHEAD, U. S. FOOD WILL PLAY A VITAL ROLE IN INTERNATIONAL AFFAIRS, AND AS SUCH, WILL AFFECT THE LIVES OF ALL OF US.

IF THE SELF-HELP EMPHASIS IN THIS YEAR'S BILL IS NOT IMPLEMENTED, ALL OUR EFFORTS WILL GO FOR NAUGHT BECAUSE EVERYBODY FROM THE FOOD AND AGRICULTURAL ORGANIZATION TO THE U. S. DEPARTMENT OF AGRICULTURE AGREES THAT THE UNITED STATES CANNOT BY ITSELF FEED THE WORLD. FOREIGN NATIONS SIMPLY MUST GIVE SERIOUS ATTENTION TO THEIR PROGRAMS OF AGRICULTURAL PRODUCTION AND DISTRIBUTION.

THE GENERAL SUCCESSFUL DIRECTION SHOULD BE CLEAR BY NOW. COMMUNISM AND SOCIALISM OFFER STARVATION. CAPITALISM AND FREE ENTERPRISE OFFER ABUNDANCE AND PROSPERITY. LET US NOW REDOUBLE OUR EFFORTS IN INSISTING UPON SOME TANGIBLE SELF-HELP RESULTS.

LET US ALSO PURSUE DILIGENTLY THE AVENUES OF FAMILY PLANNING AND CONTROL OF POPULATION GROWTH.

WE ALL HAVE TO RECOGNIZE THE EXTREMELY SENSITIVE AND DIFFICULT

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PROBLEMS THIS ISSUE CAN RAISE AND EVERY EFFORT SHOULD BE MADE TO APPROACH IT RATIONALLY AND WITH UNDERSTANDING AND TOLERANCE.

DR. IRENE TAUBER OF PRINCETON UNIVERSITY HAS POINTED OUT THAT THE MEASURING DEVICE TO DETERMINE WHETHER A COUNTRY IS "DEVELOPED" OR "UNDER-DEVELOPED" IS ITS BIRTHRATE.

NO DEVELOPED NATION HAS A BIRTHRATE OVER 3 PERCENT PER YEAR.

IF A NATION HAS A BIRTHRATE OF 3 PERCENT OR MORE, ITS POPULATION WILL DOUBLE WITHIN A GENERATION AND MULTIPLY BY 18-FOLD WITHIN A SINGLE CENTURY.

THE DIRECTION IN THE NEW BILL TO ENCOURAGE VOLUNTARY FAMILY PLANNING IS CLEAR. LET US HOPE THE ADMINISTRATION WILL NOW GIVE THIS POLICY ITS PRIORITY ATTENTION.

INCLUDED IN THE NEW DIRECTIONS AND DIMENSIONS OF THE NEW BILL IS THE CHANGE FROM SURPLUS TO AVAILABLE.

I WILL NOT BELABOR THIS POINT, BUT I THINK IT IS VERY IMPORTANT FOR ALL FARMERS AND PARTICULARLY FOR WHEAT FARMERS TO UNDERSTAND THIS CHANGE IS NOT GOING TO MAKE ANY OVERNIGHT MIRACLES HAPPEN.

THERE ARE SOME WHO EVEN SAY THIS SO-CALLED CHANGE, IN PRACTICAL TERMS, MEANS NOTHING AT ALL BECAUSE THE SAME COMMODITIES THAT PREVIOUSLY

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WERE DESIGNATED AS BEING IN "SURPLUS" WILL NOW BE CALLED "AVAILABLE".

I MYSELF AM HOPEFUL THAT MORE COMMODITIES WILL BE ELIGIBLE FOR PUBLIC LAW 480 SHIPMENTS THAN WAS THE CASE BEFORE. I AM, HOWEVER, APPREHENSIVE.

SOME MAY RECALL THAT EARLIER THIS YEAR CONGRESSMAN QUIE OF MINNESOTA AND I JOINED IN URGING THE SENATE AGRICULTURE COMMITTEE TO ADOPT AN AMENDMENT WHICH WOULD GUARANTEE AN EXPANSION OF PUBLIC LAW 480. WE FELT THEN, AND NOW, THAT IF ANYTHING, THE PROGRAM SHOULD NOT BECOME SMALLER IN ORDER TO CREATE GREATER DOMESTIC SUPPLIES WHICH IN TURN WOULD BE USED TO DRIVE DOWN FARM PRICES.

YES, YOU CAN BE SURE THAT THE CHANGE FROM "SURPLUS" TO "AVAILABLE" WILL BE CLOSELY WATCHED.

FINALLY, LET ME TOUCH UPON THE LAST NEW DIMENSION IN THE NEW BILL..... THE "BREAD AND BUTTER CORPS". THIS CONCEPT HAS BEEN OF GREAT INTEREST TO ME, AND I HOPE YOU WILL JOIN IN FUTURE EFFORTS TO SEE THAT THE NEW AUTHORITY TO ACCELERATE OUR AGRICULTURAL TECHNICAL ASSISTANCE....OUR "KNOW-HOW" AND "SHOW-HOW" IS FULLY FUNDED BY THE CONGRESS AND EFFECTIVELY ADMINISTERED BY THE DEPARTMENT OF AGRICULTURE.

IN SUMMARY, FOUR NEW DIMENSIONS AND DIRECTIONS OF PUBLIC LAW 480

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HAVE BEEN INCLUDED IN THIS YEAR'S EXTENSION OF THE ACT. THE 89TH CONGRESS
HAS CALLED FOR MORE EMPHASIS ON SELF-HELP AND POPULATION CONTROL AND AGRICULTURAL
TECHNICAL ASSISTANCE TOGETHER WITH AN EXPANSION OF THE PROGRAM
IN A MANNER THAT WILL BRING FAIR PRICES TO FARMERS, PARTICULARLY WHEAT
FARMERS.

THE 90TH CONGRESS WILL REVIEW THE RECORD.

YOU, YOUR ASSOCIATION, OUR KANSAS NEIGHBORS, ALL AMERICANS, AND
THE WORLD HAVE A STAKE IN THE RECORD THAT IS TO BE WRITTEN.

LET'S HOPE IT'S A GOOD RECORD....BETTER STILL, LET'S WORK TOGETHER
TO MAKE IT A GOOD RECORD.

The End